

# SOUTH AUSTRALIAN HERITAGE COUNCIL

## MINUTES

The 71<sup>st</sup> Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 25 May 2016 in the Conference Room, Level 7, 81-91 Waymouth Street.

### Statement of Acknowledgement

*We acknowledge this land that we meet on today is the traditional lands for Kurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.*

## PRESENT

**South Australian Heritage Council:** Chair: Mrs Judith Carr; Deputy Chair: Ms Carolyn Wigg; Members: Mr Rob Donaldson, Mr Gavin Leydon, Prof Alison Mackinnon, Mr Michael Queale, Ms Sara Beazley and Mr Jason Schulz.

Apologies: Nil.

**Secretariat:** Mr David Hanna, Executive Officer, State Heritage Unit, Department of Environment, Water and Natural Resources (DEWNR) and Ms Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

### **Guests:**

Hon Ian Hunter MLC, Minister for Sustainability, Environment and Conservation. Mrs Anna Pope, State Heritage Unit, DEWNR; Mr Simon Carter, State Heritage Unit, DEWNR, Mr Ian D Lewis, Science, Monitoring and Knowledge Branch, DEWNR.

## WELCOME

The Chair welcomed all present.

### **1. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST**

The Council adopted the agenda without any amendment.

Mrs Wigg indicated a conflict of interest with regard Item 4.4 Rymill Park as she is a member of the Adelaide Parklands Authority. Mrs Wigg also declared a conflict of interest in Item 5.4 Bell's Plumber shop as she was originally involved in its assessment.

Mr Schulz declared a conflict of interest in relation to Item 5.4 Bell's Plumber Shop due to past work his firm was involved in however Mr Schulz noted he has no current relationship with the owner. Mr

Schulz also declared a conflict with Item 4.4 Rymill Park due to his firm's involvement in providing comment to government on the O-Bahn extension development.

Mrs Carr indicated a conflict of interest in relation to Item 4.4 Rymill Park due to her employment with the Department of Planning, Transport and Infrastructure (DPTI).

Mr Queale indicated a conflict of interest in relation to Item 5.1 Brompton Gasworks as he was one of the party that prepared the heritage assessment report of the site.

## **2. CONFIRMATION OF PREVIOUS MEETING MINUTES**

### Motion to confirm minutes of 15 March 2016 meeting

The minutes of the 15 March 2016 meeting of the Council were confirmed as a true and correct record without amendment.

## **3. ACTION ITEMS**

Ms Voigt gave an overview of the action items list. Council members noted the status of the action list.

Action: Mr Hanna to provide Council members with the CSO advice in relation to a collection of objects; and public consultation requirements for designation of places already State Heritage listed.

## **4. PROVISIONAL ENTRY IN THE REGISTER**

### **4.1 ANGAS RECREATION PARK, ANGASTON**

Mr Carter and Mrs Pope were welcomed to the meeting.

Mr Carter noted that Council considered this item at its 16 March 2016 meeting and had requested that the assessment be reviewed. An updated assessment was provided to Council members in their agenda package.

The assessment report found that while the Park has associations with recreation pursuits and the late 19<sup>th</sup> century philanthropy of the Angas family, it does not fulfil any of the criteria for heritage significance under section 16 of the *Heritage Places Act 1993*.

It was noted that the Park is not an uncommon park.

Council members closely examined the place in relation to criterion g) and agreed with the recommendation that the place did not fulfil this criterion nor any other criteria.

It was noted that on page five of the report that there is an anomaly with the use of the word 'rare'.

Council resolved to reject the nomination of the Angas Recreation Park.

### **RESOLUTION:**

The South Australian Heritage Council:

- **Rejected** the nomination of **Angas Recreation Park, 13-21 Washington Street, Angaston, SA, 5353 (CT5796/108 A137, CT5360/792 A97-101, CT5830/592 A563, CT5710/539 A569, Hundred of Moorooroo)** for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for heritage significance under section 16 of the *Heritage Place Act 1993*.

#### 4.2 NARACOORTE CAVES, VIA NARACOORTE

Mr Lewis was welcomed to the meeting.

Mrs Pope introduced the item. It was noted that Mr Lewis was engaged by the State Heritage Unit to undertake a full assessment of all the caves at Naracoorte. Mr Lewis has significant experience in speleology and the Naracoorte Caves.

Mrs Pope indicated that the Naracoorte Caves Complex is a rare place that DEWNR believes ought to be designated for its geological, palaeontological and speleological qualities.

It was noted that part of the place has World Heritage listing; however the World Heritage listing is focused on sites containing rare fossils. The State Heritage recommendations are much broader.

Council considered the assessment report and the draft Summary of State Heritage Place.

Mr Lewis indicated that the thick orange lines on the map on page 10 of the draft Summary of State Heritage Place and also on page 36 of the assessment report outlines the combined DEWNR land title boundaries which in some cases contain within them a number of smaller land parcels (numbered in grey and edged only with thin orange lines). These do not necessarily reflect the natural boundary of the extent of all caves.

It was noted that all caves are within DEWNR land parcels and do not extend beyond DEWNR boundaries into neighbouring private property.

Mr Lewis indicated that he would amend the green dot associated with Robertson's Cave if it proves to be in the small triangular section 504 just to the east. It was suggested that the legend of the map be updated to reflect this.

It was noted that part of the proposed place is a State Heritage Place with the proposed place being larger and encompassing the current Place.

Council discussed and agreed that the Naracoorte Caves Complex did not meet Criteria a) or b). Council agreed that the Complex would meet criteria c) and d).

There was discussion about whether the Naracoorte Caves Complex met criterion g). The focus of the discussion was about Father Julian Tenison Woods. It was agreed that Father Julian Tenison Woods is a significant historical figure however further information was sought regarding his involvement with the Naracoorte Caves Complex i.e. that caves were central to Father Julian Tenison Woods life. Mr Lewis noted that Father Woods did have an influence on scientific matters relating to caves and other local physical features including volcanoes, ridges and the coastline of the wider South East and Western Victoria regions.

Council agreed to defer its decision until next meeting, pending the additional advice.

It was noted that when the draft Summary of State Heritage Place is updated, the Site Details page needs to mention the proposed designation.

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Deferred** its decision on the heritage significance of the Naracoorte Caves Complex; and
- **Requested** that DEWNR provides further information to assist it to determine whether criterion g) is met.

#### 4.3 INVERCAULD, LOT 6, MACCLESFIELD ROAD, MACCLESFIELD

Mr Carter introduced this item and advised that he undertook a site visit but was restricted to an external inspection of the place.

Mr Carter discussed the Irish influence around the Macclesfield area. He noted that Invercauld is an isolated example of an early Irish settlers cottage, and demonstrates several departures from traditional Irish-building techniques. There are some elements of Invercauld that are more typical of German construction technique

There are examples in Willunga of places that demonstrate the Irish influence on building design.

Council discussed intactness of the nominated place and agreed that Invercauld is more of a hybrid of different styles rather than fully reflecting the Irish style. It was noted that the interior does not appear to be of high integrity. There have been many additions to the building in the recent past.

Council discussed and agreed that Invercauld did not meet any of the criteria for heritage significance.

Council resolved to reject the nomination of Invercauld.

#### RESOLUTION:

The South Australian Heritage Council:

- **Rejected** the nomination of Invercauld, Strathalbyn Road, Macclesfield, SA, 5153 (CT5688/29 Filed Plan 160435, Allotment 6, Hundred of Macclesfield) for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for heritage significance under section 16 of the *Heritage Place Act 1993*.

#### 4.4 RYMILL PARK (PARK 14), ADELAIDE PARK LANDS, ADELAIDE

It was noted that Mrs Wigg and Mr Schulz had conflicts of interest in relation to this item and therefore they did not participate in the discussion or decision making. In light of the opinion of Mrs Henderson that Mrs Carr had a conflict of interest given her employment with DPTI, Mrs Carr also did not participate.

Mr Leydon was appointed to chair the item. Mr Leydon noted that Mrs Henderson had requested the Council to consider provisionally entering Rymill Park on the SA Heritage Register while a heritage assessment is carried out.

Council noted that the O-Bahn City Access Project proposal was referred to the Minister responsible for the *Heritage Places Act 1993* for heritage advice. It was also noted that the O-Bahn City Access Project was referred to the Australian Government as the Park Lands are listed as a National Heritage Place, and they had determined that the project did not impact the National heritage values of the Adelaide Park Lands and City Layout and was not a controlled action under the *Environment Protection Biodiversity Conservation Act 1993*. Council also noted the current status of the works associated with the O-Bahn City Access project.

Council discussed whether provisional listing of Rymill Park would be best considered as part of considering the Adelaide Park Lands as a whole in the context of the multiple nominations to the Park Lands.

Council was not of the opinion that Rymill Park needed to be protected by provisional entry while an assessment of its heritage significance was carried out.

#### **RESOLUTIONS:**

The South Australian Heritage Council:

- **Resolved** to reject the nomination of Rymill Park (Park 14), Adelaide Park Lands (CR 6170/713, Pieces 2 & 4, DP 111680 and CR 6170/714, Pieces 3 & 5, DP 111680) for provisional entry in the South Australian Heritage Register as a State Heritage Place, while an assessment of its heritage significance was carried out under section 17(2)(b) of the *Heritage Places Act 1993*; and
- **Resolved** to consider the nomination of Rymill Park (Park 14), Adelaide Park Lands (CR 6170/713, Pieces 2 & 4, DP 111680 and CR 6170/714, Pieces 3 & 5, DP 111680) for provisional entry in the South Australian Heritage Register as a State Heritage Place, as part of consideration of the Adelaide Park Lands as a whole.

Action: DEWNR will prepare draft correspondence to Mrs Henderson for the Council's consideration.

Action: DEWNR to prepare a briefing for the next Council meeting on the nature and scope of the outstanding nominations to stimulate discussion amongst Council members on the aspects of the Adelaide Park Lands that may potentially meet the criteria for heritage significance.

#### **4.5 PAYNEHAM CEMETERY (WESTERN SECTION), 31-61 MARIAN ROAD, PAYNEHAM SOUTH**

Mr Carter summarised the agenda paper provided.

It was noted that the Argent Church and the Payneham Cemetery are Local Heritage Places in the City of Norwood, Payneham and St Peter's Development Plan.

Council was not of the opinion that the Western Section of the Payneham Cemetery needed to be protected by provisional entry while an assessment of its heritage significance was carried out .

Council requested that the assessment of heritage significance in response to the nomination consider the famous people buried in the cemetery (including Miss Kate Cocks).

Action: Council requested that DEWNR provide a discussion paper on cemeteries and gravesites in South Australia to stimulate discussion and assist Council develop a policy or guideline.

## **RESOLUTIONS:**

The South Australian Heritage Council:

- **Resolved** to reject the nomination of the Western Section of Payneham Cemetery for provisional entry in the South Australian Heritage Register as a State Heritage Place, while an assessment of its heritage significance was carried out under section 17(2)(b) of the *Heritage Places Act 1993*; and
- **Noted** that this nomination will be fully assessed by the State Heritage Unit and provided to the South Australian Heritage Council for its consideration.

## **5. ITEMS FOR DECISION / DISCUSSION**

### **5.1 MINISTERIAL CONSULTATION – BROMPTON GASWORKS DESIGNATION**

The Minister was welcomed to the meeting. The Chair noted that the Minister for Housing and Urban Development, Hon Stephen Mullighan MP (on behalf of Renewal SA, the owner of Brompton Gasworks) wrote to Minister Hunter asking him to consider removing the designation of the Brompton Gasworks as a place of archaeological significance.

Mr Queale noted his conflict of interest in this matter

It was noted that Minister Mullighan is supportive of the entry of Brompton Gasworks as a State Heritage Place. This issue only relates to the designation.

The Chair noted that the Council designated the Gasworks as a unique example of an industrial site. It was noted there are only 15 places designated for their archaeological significance on the Register with Brompton being one of the only industrial sites designated.

It was noted that Council members had not been provided with the letter from Minister Mullighan and therefore Minister Hunter indicated he would ensure that it was provided to Council members for consideration and return to the next Council meeting for further consultation.

It was noted that the Brompton Gasworks site is contaminated and requires a full clean up by Renewal SA before it develops the site for other uses.

It was noted that one option could be to require an archaeological dig before development. Another option is to put a condition on the development approval.

The Chair noted that the designation was primarily because there is surprisingly little information available. It was suggested that if archaeological items of interest were found during remediation works that they be recorded before removal from the site, as the recording of items will likely be more important than maintaining them in situ.

## **RESOLUTION:**

The South Australian Heritage Council:

- **Noted** that the Minister will attend the Council meeting of 13 July 2016 to consult further in relation to the Brompton Gasworks.

## 5.2 REVISED LETTERS TO OWNERS, REGARDING LISTING OF PLACES / OBJECTS

Ms Voigt introduced the item and noted the letters had been rewritten to make them more 'public friendly'.

The Council discussed amendments to the letters and provided comments to the executive officer.

It was noted that further comments will be provided out of session.

DEWNR will update the letters and provide to the Council for final consideration.

### RESOLUTION:

The South Australian Heritage Council:

- **Noted** that DEWNR would update the letters and resubmit to Council for further consideration.

## 5.3 MANITOBA HOUSING COMPLEX, 228 – 256 CARRINGTON STREET, ADELAIDE

Renewal SA wrote to the Council and provided a report by Mr Bruce Harry. Renewal SA requested that the Council consider the report, and whether, in light of the report, the Council still held the view that Manitoba Housing Complex meets the heritage significance criteria under section 16 of the *Heritage Places Act 1993*.

The Chair determined that the discussion for this item would occur in-camera and therefore members of the public present were asked to step out of the meeting.

It was noted that as this is a matter before the Environment, Resources and Development (ERD) Court currently, Renewal SA should have written to the Crown Solicitor representing the SA Heritage Council and not to the Executive Officer.

Council discussed the current status of the ERD Court proceedings and the intent of Renewal SA in providing to Council a report intended for the Court at this juncture.

Council considered in detail the views put forward by Renewal SA through Mr Harry and the response to those views provided by Dr Susan Marsden, who had prepared the heritage significance assessment report for Council.

Council considered that the position put forward in the Harry Report did not introduce new facts or information that demonstrated that the entry of Manitoba Housing Complex in the Register as a State Heritage Place is no longer justified and maintain their position that the appeal would be actively defended.

### RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the report commissioned by Renewal SA and prepared by Mr Bruce Harry in relation to the heritage significance of Manitoba Housing Complex;
- **Noted** a response to the Renewal SA report prepared by Dr Susan Marsden; and
- **Resolved** not to remove Manitoba Housing Complex (SHP No. 26419) from the South Australian Heritage Register nor support the settlement of the appeal process.

#### 5.4 BELL'S PLUMBER SHOP, 15 PAYNEHAM ROAD, COLLEGE PARK

Mr Philip March of Hamilton Hill Pty Ltd (former owner of Bell's Plumber Shop) wrote to the Chair of the Council requesting the Council consider removing the Bell's Plumber Shop from entry in the South Australian Heritage Register.

The Chair advised that this item would be discussed in-camera.

Mr Jason Schulz departed the meeting at this point.



#### RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the request from Mr March;



- **Resolved** to defer any consideration or decision on the Place until the current ERD court proceedings are finalised.

#### 5.5 GLACIER ROCK, INMAN VALLEY ROAD, INMAN VALLEY (CORRECTION OF MAPPING)

Mrs Pope provided an overview of the papers provided and Council members agreed with the recommendation to correct the listing of Glacier Rock.

#### RESOLUTION:

The South Australian Heritage Council:

- **Approved** the correction to the State heritage listing of the Glacier Rock, Inman Valley Road, Inman Valley to reflect the verified location of the place: CT5536/245 A132 F166191.



## 6 REPORT FROM CHAIRPERSON (VERBAL)

The Chair noted that she had nothing further to report.

### 7.1 STATUS OF NOMINATIONS AND PROVISIONAL ENTRIES

Council noted progress.

### 7.2 UPDATE FROM HERITAGE TOURISM ALLIANCE MEETING AND PRIORITISATION OF HERITAGE TOURISM WORKSHOP RECOMMENDATIONS

Ms Voigt gave an overview of the papers provided to Council members. Council resolved that DEWNR would circulate Attachment C out of session for comment. It was agreed that the Summary of Key Ideas document should be sent to participants as quickly as possible.

It was noted that given the Minister will be attending the next meeting of Council that this would present a good opportunity to discuss with him the heritage tourism recommendations.

Action: Circulate Attachment C out of session for comment to Council members then all attendees of workshop.

## 8 ITEMS FOR NOTING

### 8.1 CORRESPONDENCE

Noted.

### 8.2 REPORTS ON DECISIONS MADE UNDER DELEGATION

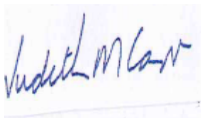
Noted.

## ANY OTHER BUSINESS

Nil.

## CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 1:30pm.



**Mrs Judith Carr**

**Date:** 19 July 2016

**Chair**