

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 72nd Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 13 July 2016 in the Conference Room, Level 10, 81-91 Waymouth Street.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kaurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.

PRESENT

South Australian Heritage Council: Chair: Mrs Judith Carr; Deputy Chair: Ms Carolyn Wigg; Members: Mr Rob Donaldson, Mr Gavin Leydon, Prof Alison Mackinnon, Mr Michael Queale, Ms Sara Beazley and Mr Jason Schulz.

Apologies: Nil.

Secretariat: Mr David Hanna, Executive Officer, State Heritage Unit, Department of Environment, Water and Natural Resources (DEWNR) and Ms Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

Guests:

Mr Hamish Angas, State Heritage Unit, DEWNR.

WELCOME

The Chair welcomed all present.

1. MINISTERIAL CONSULTATION: BROMPTON GASWORKS DESIGNATION

The Chair noted that the Crown Solicitors Office has advised it will test the original advice regarding the Minister's powers of direction to remove a designation of a provisional entered State Heritage Place. Given this, the Minister's attendance has been postponed until the 19 October 2016 meeting to enable this advice to be processed.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

The Council adopted the agenda without any amendment.

Mr Schulz declared a conflict of interest in relation to Item 5.5 Bell's Plumber Shop due to past work his firm was involved in however Mr Schulz noted he has no current relationship with the owner.

Mr Queale indicated a conflict of interest in relation to Item 5.10 – Australasian Soldiers Dardanelles Cenotaph and Surrounds, and Gallipoli Memorial Wattle Grove given the fact his firm would be involved in the movement of the memorial to North Terrace (should it proceed).

Mrs Wigg declared a conflict of interest in Bells Plumber Shop as she did the original assessment in 1984 and in the Adelaide Park Lands due to her role on the Park Lands Committee.

3. CONFIRMATION OF PREVIOUS MEETING MINUTES

Motion to confirm minutes of 25 May 2016 meeting

The minutes of the 25 May 2016 meeting of the Council were confirmed as a true and correct record subject to some minor amendments to the text in Item 5.3 – Manitoba Housing Complex.

It was noted that the text highlighted in yellow in the draft minutes would be redacted as it related to discussion held in-camera.

4. ACTION ITEMS

Ms Voigt gave an overview of the action items list. Council members noted the status of the action list.

Mrs Wigg noted that Mr Don Richardson has written a book about the history of obelisks which features the obelisk at the Norwood Primary School. Mrs Wigg noted it may be of use to the assessor of the Norwood Primary School Soldiers Obelisk.

In discussing the Manitoba Housing Complex matter, the Council requested DEWNR to follow up with Mr Peter Dungey as a possible second Expert Witness should this matter proceed to trial.

Action: DEWNR to contact Mr Peter Dungey regarding the possibility of being a 2nd Expert Witness for Manitoba Housing Complex ERD Court proceedings.

5. ITEMS FOR DECISION / DISCUSSION

5.1 HERITAGE TOURISM OPPORTUNITIES

Ms Voigt introduced this item. Ms Voigt provided the Council with a summary of the Heritage Tourism workshop ideas, a summary of the survey responses and a draft action plan.

Ms Voigt indicated that the driver for pursuing heritage tourism opportunities in South Australia is one of the governments economic priorities, ' a destination of choice for travellers' which benefits our economy and creates jobs.

Ms Voigt noted that there had been approximately a 20% response rate to the survey.

Ms Voigt noted that four ideas had received the most support being:

- driving trails that link heritage and other tourism offerings;
- integrating heritage and history story into establishing tourism products;
- use of technology; and

- creating a South Australian Cultural Museum.

Council discussed the issues raised in the paper and the following comments were made:

- the Chair noted that in providing advice we must be clear what the role of the Council is versus that of the Heritage Tourism Alliance and DEWNR;
- there was some discussion about ideas that are receiving some attention now; including driving trails and the riverbank precinct application;
- Council recognised that three of the four ideas inter-relate with one another. The use of technology could be way of delivering the first two ideas;
- it was noted there could be some resource capabilities within DEWNR to progress some of these ideas without the Government needing to allocate additional funding;
- important to remember SA has an existing World Heritage site that could be further promoted;
- noted that it is important to partner with SA Tourism and to raise the connection, collaboration and promotion within DEWNR of heritage within Parks; and
- the RAA could be approached as a potential partner in developing the driving trail.

The Council agreed that the historic wineries and villages of the Barossa Valley would be the best heritage driving trail to pursue first and also agreed that the Riverbank Application would be worth suggesting to the Minister.

RESOLUTION:

The South Australian Heritage Council:

- **AGREED** to write to the Minister suggesting the Barossa Valley heritage driving trail; the development of a Riverbank Application to promote heritage tourism in South Australia and to provide the Minister with a copy of the heritage tourism workshop action plan.

5.2 ADELAIDE PARK LANDS ASSESSMENT

Mr Hamish Angas was welcomed to the meeting.

The Chair introduced this item and indicated that DEWNR had provided a discussion paper to assist the Council in forming a view about how it wants to assess the Adelaide Park Lands including the four outstanding nominations.

It was noted there are various pieces of State legislation that have definitions of the Adelaide Park Lands and that David Jones had produced a comprehensive assessment of the Park Lands.

It was noted that the Adelaide City Council has also commissioned a report by Donovan & Associates.

Of the four nominations, two relate to the Adelaide Oval, one relates to the whole of the Park Lands and Squares and the fourth relates to Rymill Park.

Council agreed that the four outstanding nominations need to be assessed. It was agreed that one company or person could be engaged to do them all however a separate assessment needs to be done for each nomination.

The nomination covering the whole of the Park Lands could be assessed as a cultural landscape similar to the assessment for the National Heritage Register i.e. the layout rather than all components within.

The Council discussed the issue of having a transparent management system if the Adelaide Park Lands are recommended as a State Heritage Place. It was noted that there is scope for the Council to explain the relative importance of components within a State Heritage Place to assist with management.

DEWNR provided a draft project brief for Council's comment.

Council agreed that the project brief should focus on assessment of the nominations.

Action: DEWNR to revise project brief as per the above discussion and provide to Council members out of session for comment.

RESOLUTIONS:

The South Australian Heritage Council:

- **Resolved** that each of the four nominations need to be assessed separately.
- **Provided** feedback on the draft brief to DEWNR as above.

5.3 CEMETERIES AND GRAVES OF SOUTH AUSTRALIA

The Chair spoke to the paper provided by Mr Simon Carter, DEWNR in relation to the possibility of Council adopting a guideline relating to the assessment of cemeteries and graves in South Australia.

Council determined that a guideline was not required.

Council thanked Mr Carter for his work.

RESOLUTION:

The South Australian Heritage Council:

- **Resolved** that specific guidelines for assessing cemeteries and graves in South Australia are not required.

5.4 SOUTH AUSTRALIAN HERITAGE COUNCIL ANNUAL REPORT (2015-2016)

DEWNR provided a draft Annual Report 2015-16 for the Council's consideration.

The following comments were provided.

- On page 5, insert a heading on Council's Strategic Plan.
- On page 12 under the heading 'South Australian Heritage Fund' change the word 'allocated' in the last line to 'available'.

- Include some text regarding the operation of the Council without a Register Committee.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provided** feedback to DEWNR on amendments required to the Annual Report.
- **Resolved** that an updated draft will be provided to the Chair for final endorsement out of session.

5.5 BELL'S PLUMBERS SHOP, COLLEGE PARK – FURTHER OPTIONS FOR COMPLIANCE

The Chair noted that the discussion of this item would be in-camera.

[REDACTED]

5.6 DEVELOPING A FRAMEWORK FOR SA'S HISTORIC THEMES

The Chair introduced the discussion of this item, noting that Mrs Pope had prepared a paper for the Council's consideration. Ms Susan Marsden authored the 'South Australian State Historic

Preservation Plan: Historical Guidelines in 1980'. This document laid out a framework for identifying historical themes in South Australia, however there have been no updates for 30 years.

It was noted there is also the McDougall & Vines report on City of Adelaide historic themes.

The paper proposed a three stage process in order to update and analyse the themes that have contributed to South Australia's development.

Council agreed to update the Historical Guidelines document and resolved that Ms Marsden be approached to undertake this work. It was further agreed that a small committee of the Council will oversee this work. The committee will consist of Prof Mackinnon, Mr Queale and Mr Schulz with support from DEWNR.

Council approved the suggested approach for Stage 2 and Stage 3 of the process.

It was agreed that the focus would be on historical themes and not on a chronology. The work undertaken needs to be clear on the purpose of these Historical Themes including the fact that it will assist the Council analyse gaps in the South Australian Heritage Register and allow the Council to be proactive in nominating future places to fill these gaps.

The Council thanked Mrs Pope for her work.

Action: DEWNR to approach Ms Marsden for a quote to undertake an update of the historic themes.

RESOLUTIONS:

The South Australian Heritage Council:

- **Resolved** to adopt the three stage process outlined in the paper to update South Australia's thematic framework.
- **Resolved** that Prof. Mackinnon, Mr Queale and Mr Schulz would form the committee to oversee this work.

5.7 REVIEW OF SAHC STRATEGIC PLAN 2016

Ms Voigt provided a paper to the Council on the status of the SAHC Strategic Plan.

The Council indicated that it would like the Chairperson and the CEO of the South Australian Tourism Commission (SATC) invited to a meeting of the Council.

It was noted that Mr Sean Keenighan is the Chair of the SATC Board.

It was agreed that Council needs to monitor the next iteration of the Planning Reform program. The Council noted Mr Paul Stark is working on the review on behalf of the Department of Planning, Transport and Infrastructure.

Action: DEWNR to invite Chairperson and CEO of SATC to a future meeting of the Council.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the update on the action plan to achieve the Council's Strategic Plan.

5.8 REVISED LETTERS TO OWNERS REGARDING LISTING OF PLACES / OBJECTS

The Council were provided with revised letters to owners of state heritage places for further comment.

- For both letters (provisional entry and confirmation) it was requested that a notice be developed as an attachment (along with a fact sheet).
- In the letter regarding provisional entry of a place, include 'social and cultural values' in red text in paragraph three.
- In the letter regarding confirmation of a place, delete the word 'different' on 3rd line of page two and in its place insert the words 'may differ'.
- Council agreed that they would support providing a 'Certified copy of an entry in the Register' free of charge.
- Council suggested that, where possible the language in the fact sheet should be simplified.

Action: DEWNR to update the letters to owners as requested and provide to Chairperson out of session for endorsement.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provided** comment on the draft letters to owners as per above.

5.9 PROCEDURE FOR REVIEW – S21 CORRECTION OF ERRORS

Council were provided with a draft procedure for their review in relation to the correction of errors.

Council requested that all names of people be removed from the procedure. It should only refer to organisations.

Council also requested that the action for the first two issues listed in Attachment A be amended to 'refer to South Australian Heritage Council'.

RESOLUTIONS:

The South Australian Heritage Council:

- **Resolved** to adopt the procedure: corrections subject to the amendments described above.

5.10 – PROVISIONAL ENTRY: AUSTRALASIAN SOLDIERS DARDANELLES CENOTAPH AND SURROUNDS, AND GALLIPOLI MEMORIAL WATTLE GROVE, PARK 21W, ADELAIDE PARK LANDS

Noted that Mrs Wigg departed the meeting at this point.

DEWNR provided an assessment to the Council in relation to this nomination.

Council discussed the assessment and agreed with the recommendation to reject the nomination.

RESOLUTIONS:

The South Australian Heritage Council:

- **Rejected** the nomination for entry of the 'Australasian Soldiers Dardanelles Cenotaph and Surrounds, and Gallipoli Memorial Wattle Grove' for inclusion in the South Australian Heritage Register as a State Heritage Place as the memorial is a State Heritage place, and the place (two surround sites) do not satisfy any criteria under section 16(1) of the *Heritage Places Act 1993*.

6. ANY OTHER BUSINESS

6.1 DEWNR REPORT

Ms Voigt discussed the matters within the DEWNR report.

Council discussed the ASER (Restructure) (Facilitation of Riverbank Development) Amendment Bill 2016. It was noted that it is unclear whether the proposed amendments will negate the normal heritage referral processes and thereby render the *Heritage Places Act 1993* ineffective in its protection of the cultural heritage values of the affected State Heritage Places affected by the riverbank development.

Action: DEWNR to request Minister Hunter enquire about the impact of the ASER Bill on the referral process for State Heritage Places in the affected area.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the report from DEWNR.

CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 12:40pm.

Mrs Carolyn Wigg

A/Chair



Date:

22/9/16