

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 77th Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 1 March 2017 in the Conference Room, Level 7, 81-95 Waymouth Street.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.

PRESENT

South Australian Heritage Council: Chair: Mrs Judith Carr; Members: Mrs Carolyn Wigg, Ms Sara Beazley, Mr Jason Schulz, Mrs Deborah Lindsay, Mr George Hobbs and Professor Alison Mackinnon.

Apologies: Mr Gavin Leydon and Mr Rob Donaldson.

Secretariat: Mr David Hanna, Executive Officer, State Heritage Unit, Department of Environment, Water and Natural Resources (DEWNR) and Ms Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

Guests: Mrs Fran Stropin, A/Team Leader State Heritage Unit, DEWNR; Ms Louise Bird, Assessment Officer, State Heritage Unit DEWNR.

1. WELCOME AND APOLOGIES

The Chair welcomed all present. It was noted that Mr Gavin Leydon and Mr Rob Donaldson were apologies.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

The agenda was adopted without any additions.

3. CONFIRMATION OF PREVIOUS MEETING MINUTES

The Minutes of the 7 December 2016 meeting of the Council were confirmed subject to the following amendments:

- page 1 under item 2 - change the word 'proposal' to 'nomination';
- page 3, item 6.2, second paragraph amend to read 'The Crown Solicitor's Office advice

states that the entry may relate to a collection of objects. It is not correct to refer to the collection as a single object. The entry should itemise each object that comprises the collection.’; and

- page 7, item 8.2 note that the presentation provided by DPTI was provided ‘on a confidential basis’.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 7 December 2016 meeting subject to the above amendments.

4. ACTION ITEMS

Ms Voigt discussed the progress with all outstanding actions and noted the following:

- Item 1 - it was agreed that DEWNR would defer work on the prioritisation of places for designation until 2018.
- Item 5 - noted that the letter to Minister is still to be drafted by DEWNR.
- Item 7 - it was noted that the *Heritage Places Act 1993* is a blunt instrument for managing registration of a collection of objects and Council agreed to support a renomination for the consideration of the Queen’s Theatre collection of objects if suitable amendments are made to the *Heritage Places Act 1993* in future.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** progress of the action items.

5. SA HERITAGE COUNCIL IN-CAMERA DISCUSSION

Council members held a short in-camera discussion on strategic and administrative matters.

6. PROVISIONAL ENTRY IN THE REGISTER

6.1 ISLINGTON RAILWAY WORKSHOPS – OLD BULK STORE, FORMELY WAGON SHOP EXTENSION (1892), STORE NO. 220) ALSO KNOWN AS OLD BULK STORE, CHURCHILL ROAD, KILBURN

Ms Louise Bird introduced this item. Ms Bird visited the site in January 2017 and undertook the assessment. The Old Bulk Store has been recommended for provisional entry in the South Australian Heritage Register.

Ms Bird noted that the Foundry (State Heritage Place 14688) would appear to have been confused with the Old Bulk Store. The assessment report for the Foundry shows a photo of the Old Bulk Store.

Council agreed that it needed further evidence to consider the possible error in the registration of the Foundry where it has been suggested that a photo has been used of the Old Bulk Store causing confusion. Given there was insufficient information available the Council agreed to defer its consideration until the information is made available.

Council requested DEWNR to provide separate agenda items for the matter relating to the possible correction and the matter of assessing the nomination of the Old Bulk Store.

It was noted that there are five nominations for different buildings on the Islington site. Council agreed that it will consider each nomination relating to the Islington site when the relevant assessment for each has been completed.

Action: Council requested that DEWNR separate its reports in relation to the correction of the register for the Foundry and the nomination of the Old Bulk Store.

RESOLUTION:

The South Australian Heritage Council:

- Deferred its decision on the nomination of the Old Bulk Store to enable DEWNR to provide further evidence regarding a possible correction to the registration of the Foundry.

6.2 LEIGH CREEK COAL MINE LOOKOUT, LEIGH CREEK COAL FIELD ROAD, LEIGH CREEK.

Ms Louise Bird introduced this item and discussed the assessment that she had prepared for Council's consideration.

The Council were sympathetic to the locals wanting to preserve this site given the high importance they put on the significant mining equipment that is located at the lookout.

Council considered the report provided by DEWNR and agreed that the Leigh Creek Coal Mine Lookout did not meet any of the criteria under section 16 of the *Heritage Places Act 1993*.

Council agreed to reject the nomination of Leigh Creek Coal Mine Lookout.

RESOLUTION:

The South Australian Heritage Council:

- **Rejected** the nomination of the Leigh Creek Coal Mine Lookout for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for heritage significance under section 16 of the *Heritage Places Act 1993*.

7 ITEMS FOR DECISION / DISCUSSION

7.1 NARACOORTE CAVES AND ADELAIDE GAOL – DEWNR UPDATE

Mr Gary Joyce was unable to attend the meeting and therefore this presentation was postponed until Council's July 2017 meeting.

7.2 DRAFT GUIDELINE: PRE-MEETING REVIEW OF ASSESSMENT REPORTS AND DRAFT SUMMARIES

It was noted that the draft guideline had been prepared to assist in the quality control of reports that are prepared by DEWNR and presented to the Council.

Council discussed and decided not to be involved in the pre-meeting review process. Council agreed that in the short term DEWNR will use the guideline as a basis of refinement of its work. Council will revisit this approach in the near future to determine whether it has assisted in preparation of assessment reports.

It was noted that in addition to the matters discussed in the guideline, it was also important that assessment reports consider the chronology of events / decision making and a comparative analysis of other like places / buildings.

RESOLUTION:

The South Australian Heritage Council:

- Agreed that Council members would not be involved in a pre-meeting review of assessment reports, instead, DEWNR would use the guideline to assist in finalising its reports for the Council.

7.3 DRAFT PROCEDURE: DESIGNATION

Noted that a designation only relates to already listed State Heritage Places, i.e. a place cannot be considered for designation unless it is a State Heritage Place (as per section 14 (7) of the *Heritage Places Act 1993*).

Council considered the draft Procedure: Designation and agreed to adopt the Procedure subject to the following amendment:

- On page two, third paragraph change the word 'outstanding' to 'high'.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the Procedure: Designation subject to the above amendment.

7.4 REVIEW OF POLICY: PUBLIC NOMINATIONS FOR ENTRY IN THE SOUTH AUSTRALIAN HERITAGE REGISTER

The Council approved the revised policy subject to the following amendment:

- In the fourth paragraph under the heading 'Policy' add the words 'but rejected' after the words 'Places which have been nominated'.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the revised Policy: Public Nominations for Entry in the South Australian Heritage Register subject to the above amendment.

7.5 TRIAGING OF ASSESSMENTS

Ms Voigt introduced this item. DEWNR drafted a process for the triaging of assessments for Council's consideration.

Council considered the triage process provided and determined that it would not be appropriate for Council to adopt it however it noted that DEWNR may wish to use something like it to guide its internal processes.

Council indicated that it wants to see evidence from DEWNR that all nominations had been given due consideration. It becomes self-evident for the assessor how much work is required to demonstrate whether a place does or does not meet each of the criteria under section 16 of *Heritage Places Act 1993*. It was noted that it is important that assessors make no assumptions in their work. Recommendations must be backed by appropriate evidence to enable appropriate decision making.

The level of detail in a nomination is irrelevant. The department's role is to assess each nomination on its merits. If for example, DEWNR determines a site visit is not required to fulfil an assessment, DEWNR must provide evidence as to why the site visit is not required.

RESOLUTION:

The South Australian Heritage Council:

- Agreed **not** to adopt the triage process.

7.6 UPDATE OF SAHC STRATEGIC PLAN: 12- 18 MONTH OPERATIONAL PLAN

Ms Voigt tabled an updated operational plan and discussed it with the Council. The following matters were discussed:

- noted that DEWNR and DPTI jointly held a workshop on thematic framework held at ODASA. Draft South Australian themes were discussed and will be refined further over the coming weeks;
- noted that the State Heritage Unit within DEWNR has minimal funds to outsource assessments;
- it was suggested that DEWNR considers preparing a guideline to support its decision making process around granting permits for archaeological work;

- Council suggested that DEWNR dove tail the work on the public value of heritage into the economic value of heritage, rather than do separate work on these two matters; and
- Council agreed that its operational focus should be on the top four priorities only (highlighted in yellow) and the other actions are to be removed from the operational plan.

Action: Circulate 'Built Heritage and the Visitor Economy' by the Tourism and Transport Forum to Council members.

Action: Ms Voigt to update the operational plan as per the above discussion.

RESOLUTION:

The South Australian Heritage Council:

- **Provided** feedback to DEWNR on the operational aspects of its Strategic Plan.

8 ITEMS FOR NOTING

8.1 REPORTS ON DECISIONS MADE UNDER DELEGATION

Council noted the report on decisions made under delegation.

8.2 DEWNR REPORT

Ms Voigt discussed the matters contained in the DEWNR report.

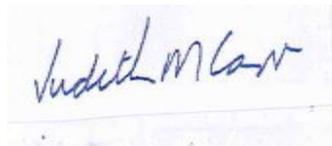
It was noted by Council that the new messaging about the changes to the structure of the DEWNR continues to further distance Heritage from the core business of the department, yet it remains an important function and service to the community and business.

9 ANY OTHER BUSINESS

Nil.

CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 12:00pm.



Mrs Judith Carr

Date: 18 May 2017

Chair