

## SOUTH AUSTRALIAN HERITAGE COUNCIL

### MINUTES

The 82<sup>nd</sup> Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 18 October 2017 in the Conference Room, Level 7, 81-95 Waymouth Street.

#### *Statement of Acknowledgement*

*We acknowledge this land that we meet on today is the traditional lands for Kaurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.*

### PRESENT

**South Australian Heritage Council:** Chair: Mrs Judith Carr; Members: Ms Sara Beazley, Ms Deborah Lindsay, Mr Rob Donaldson, Mr Gavin Leydon, Mr Jason Schulz, Mrs Carolyn Wigg and Professor Alison Mackinnon.

Apologies: Mr George Hobbs.

**Secretariat:** Mr David Hanna, Executive Officer, Heritage South Australia, Department of Environment, Water and Natural Resources (DEWNR) and Ms Beverley Voigt, Manager Heritage South Australia, DEWNR.

**Guests:** Mr Sean Keenihan, Chair of South Australian Tourism Commission; Mr Matt Johnson, Group Executive Director, Economic and Sustainable Development, DEWNR; Mrs Anna Pope, Team Leader, Heritage South Australia, Dr Louise Bird, Assessment Officer, Heritage South Australia, DEWNR; and Ms Kirsty Nield, Assessment Officer, Heritage South Australia, DEWNR.

### 1. WELCOME AND APOLOGIES

The Chair welcomed all present.

It was noted that Mr George Hobbs was an apology.

### 2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

The agenda was adopted without any additions.

There were no declarations of conflicts of interest.

### 3. CONFIRMATION OF PREVIOUS MEETING MINUTES

The minutes of the 30 August 2017 meeting of the Council were confirmed subject to one amendment:

- page 5 – correct the spelling of the word ‘further’.

#### RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of 30 August 2017 meeting.

### 4. ACTION ITEMS

Ms Voigt discussed progress against actions outstanding. Ms Voigt provided an update on discussions with the Minister regarding Bell’s Plumber’s Shop.

Council requested a site visit to both Bell’s Plumber’s Shop and the Islington Railway site.

Action: DEWNR to arrange the site visit.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** progress of the action items.

### 5. SA HERITAGE COUNCIL IN-CAMERA DISCUSSION

Council members held a short in-camera discussion on strategic and administrative matters.

### 6. PROVISIONAL ENTRY IN THE REGISTER

#### 6.1 Woodleigh Guest House

Dr Louise Bird was welcomed to the meeting and provided an overview of the assessment.

Dr Bird discussed the history of development of seaside tourism in South Australia and also that to Kangaroo Island.

It was noted that Woodleigh House does not possess or display qualities that are innovative or a departure from those typical of its style, nor does it exhibit any characteristics that are beyond the ordinary for the period in which it was constructed.

It was noted that the place is associated with Judith Morris the first female Mayor of the District Council of Kingscote, however Ms Morris lived there only during the 1930s and 1940s and not during the time she was a Councillor and then Mayor.

It was noted that it is unlikely that the site would yield anything of archaeological significance.

Council discussed the nomination against each of the criteria of section 16 of the *Heritage Places Act 1993* and determined that it did not meet any of the criteria and therefore agreed to reject the nomination.

**RESOLUTION:**

The South Australian Heritage Council:

- **Rejected** the nomination of Woodleigh House (formerly Carnarvon House now 'the Island Motel'), 2 Telegraph Road, Kingscote, Kangaroo Island, SA, 5223 for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State heritage listing under section 16 of the *Heritage Places Act 1993*.

**7. ITEMS FOR DISCUSSION / DECISION**

**7.1 KANMANTOO HOMESTEAD - CORRECTION**

Ms Kirsty Nield was welcomed to the meeting.

Kanmantoo Homestead and Winery Complex was entered into the South Australian Heritage Register on 23 August 2013.

Ms Nield noted that Mr Alexander Wells, the owner of the Kanmantoo Homestead requested amendments to the Record of State Heritage Place to correct several errors.

In the main, the errors related to the photos attributed to Unaipon Cottage; and the labels attributed to the stables and meat house.

Following a site inspection by DEWNR, it was confirmed that the Record of State Heritage Place required correcting.

Council discussed the corrected version that had been provided by DEWNR for its approval. The Council agreed to adopt the new Summary of State Significance and it was noted that the footer would read 'Corrected by the South Australian Heritage Council on 18 October 2017'.

**RESOLUTION:**

The South Australian Heritage Council:

- **Approved** the proposed corrections of inaccuracies in the Register entry and Record of State Heritage Place for Kanmantoo Homestead and Winery Complex including Homestead, Outbuildings, David Unaipon's Cottage and Stone Winery Buildings.

**7.2 PLACES IN SA OF POSSIBLE NATIONAL HERITAGE SIGNIFICANCE**

It was noted that the Chair of the Australian Heritage Council, Dr David Kemp AC, had written to the Council to request its views on places it considers to be of national significance that are not already listed.

The Council discussed the merits of several places including:

- Woomera
- Overland Telegraph
- Maralinga
- Museum of Economic Botany (with a focus on the collection)
- Pre-European settlement of Kangaroo Island
- Goolwa to Port Elliot railway
- Ediacara Fossils
- The Coorong
- Remarkable Rocks

The Council agreed that the Overland Telegraph (repeater stations), Maralinga and the Museum of Economic Botany would be further discussed as possible nominations to the Australian Heritage Council.

Action: It was agreed that DEWNR would investigate these places further and provide a paper to the Council at its December 2017 meeting for consideration.

#### **RESOLUTION:**

The South Australian Heritage Council:

- **Discussed and determined** places in South Australia of possible national significance to inform the response to Dr David Kemp AC, Chair of the Australian Heritage Council.
- **Noted** that a draft paper would be prepared for its consideration at the December 2017 meeting.

### **7.3 REVIEW OF IN CONFIDENCE ITEMS IN PAST COUNCIL MINUTES**

It was noted that all resolutions made by the Council to retain minutes in confidence are to be reviewed every twelve months to determine whether the text still needs to be kept in confidence. Any text that the Council agrees to be taken out of in confidence will be made available to the public.

Council considered the text and agreed that:

- The text relating to Mantioba Housing Complex, 25 May 2016 would be made available to the public
- The text relating to Bell's Plumber's Shop, 25 May 2016 would remain in-confidence.
- The text relating to Bell's Plumber's Shop, 13 July 2016 would remain in-confidence.
- The text relating to the Local Heritage Discussion Paper, 7 September 2016 would be made available to the public.

#### **RESOLUTION:**

The South Australian Heritage Council:

- **Discussed and determined** the in confidence items to be released to the public as per above.

#### 7.4 IMPLEMENTATION OF THE COUNCIL'S BUSINESS PLAN

Ms Voigt provided an update of the Council's Business Plan.

It was noted that DEWNR will provide a further paper to Council's December 2017 meeting regarding potential for reform of the *Heritage Places Act 1993*. Ms Voigt noted she intends to meet Ms Lindsay out of session re archaeology. Council's approval will be sought prior to forwarding to the Minister.

It was noted that the detailed Thematic Study that was going to be undertaken to build on the Thematic Framework would not be progressed at this time given the Local Heritage Reforms are currently not being progressed (given this project was in partnership with DPTI).

Mr Donaldson indicated he believed it was critical that time and energy is put into finalising South Australia's Thematic Framework. Without the Framework it is very difficult for the Heritage Council to know where the gaps in the Register are and to be proactive about filling those gaps.

The National Trust are holding a tourism conference soon and there may be opportunities to provide support and this will be discussed at the next Heritage Tourism Alliance meeting.

The National Listing of Burra and Moonta has generated some positive local interest in activating tourism with Moonta National Trust and the Council engaging TRC to prepare a site business plan.

Ms Voigt indicated she will preparing a paper on the economic value of heritage as part of the public value work and has registered this as a research project for 2018 through the Australian and New Zealand School of Government, Executive Master's Program. The Council will be notified in December if this project is selected.

It was noted that the maritime photo competition titled 'Sea Pixels' was extremely successful and DEWNR is now looking at showcasing the winning entries in the Convention Centre in early 2018.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** progress against the South Australian Heritage Council's Action Plan.

#### 7.5 MR SEAN KEENIHAN, CHAIR OF SOUTH AUSTRALIAN TOURISM COMMISSION

Mr Sean Keenihan, Chair of the South Australian Tourism Commission (SATC) was welcomed to the meeting.

Mrs Carr explained the role of the Heritage Council and its interest in promoting heritage to South Australian tourists. It was noted that Minister Hunter, the Minister responsible for heritage is very

keen that the Council activates the heritage tourism agenda. Mrs Carr noted that South Australia has great heritage buildings, such as along North Terrace, however more could be done to promote them for tourism purposes.

Mr Keenihan made the following points in his address to the Council:

- SATC is looking for product that entices people to South Australia and gets them to spend money. SATC has a target of visitors spending \$8 billion per annum by 2020.
- Matters that factor into SA reaching its full potential include; marketing money from the government, broader economic measure and strong security conditions for travel.
- On average, today's tourist is taking shorter holidays but spending more.
- If there are more things for tourists to do in SA, visitors will spend more money.
- The typical visitor is seeking an authentic experience, an immersive experiences, nature, food and wine.
- Only \$1.2 billion of the \$6 billion generated by tourism is through international tourists. The majority of tourist spend is through intra state and interstate travellers.
- Tourism employs three times as many people as mining in South Australia. It has grown by a huge amount in last 12 months.
- SATC is targetting the 'high end experience seeker' to visit SA. SATC recognises that places like Kangaroo Island would be spoilt by too many tourists visiting it.
- The SouthAustralia.com website has been linked with Adobe to help target tourists and entice them to visit.
- South Australia's visitor economy is not just the hotels and bars, it is also the service providers, the construction companies, our heritage places and everything in between.
- SATC can provide data to the Council about the type of people it is targeting.
- SATC has provided 68,000 leads to businesses in the last four months.
- Recommended that the Council considers building a prospectus of heritage places for tourists; but noted that heritage is already a core component of the travel experience – it's not the main reason people travel to South Australia.
- It is important to package together a product rather than have stand-alone attractions.

Mr Matt Johnson spoke about the recent launch by the Government of new opportunities for investment in nature based tourism. Through the Nature Like Nowhere Else strategy, the aim is to create jobs and stimulate economic activity by kick starting private sector investment in parks. It was noted that twelve of the eighteen opportunities involve State Heritage Places.

Mr Keenihan recommended that DEWNR contacts Mr Nick Jones from SATC who runs the destination development area. Mr Jones has a good understanding of where the gaps are and will be able to give the Council a more definitive view of activating heritage and the tourist potential.

There are products such as Adelaide City Explorer <http://www.adelaidecityexplorer.com.au/> and Adalaidia <http://adalaidia.sa.gov.au/> that could be linked into a heritage tourism experience and product offering easily.

It was noted that the District Council of Light is constructing a Sir Sidney Kidman trail. Mr Keenihan suggested it may be worth Council partnering with the District Council of Light to help promote heritage places in this area.

Mr Keenihan noted the importance of engaging with the private sector in a way that is enticing and not cumbersome or overly bureaucratic.

Suggested that Council looks into activating heritage in a way that not only tells a story but provides an experience for the tourist. When people collaborate to coordinate efforts – generally a much better product is produced.

Council noted that it already had some case studies to build on.

Mr Keenihan was thanked for his time.

Action: DEWNR to contact Mr Nick Jones, SATC re heritage related data and ways to activate heritage in the tourism space.

#### **RESOLUTION:**

The South Australian Heritage Council:

- **Discussed** heritage related tourism matters and opportunities with Mr Sean Keenihan, Chair of the South Australian Tourism Commission.

#### **7.6 IMPROVEMENTS TO THE QUALITY AND INTEGRITY OF THE SA HERITAGE REGISTER – DISCUSSION PAPER**

Mrs Anna Pope was welcomed to the meeting.

Mrs Pope summarised the discussion paper that had been provided for Council's consideration and outlined its strategic context. The discussion paper was prepared in consultation with DEWNR staff and identified a range of issues that impact on the ability to understand and manage State Heritage Places. In particular, issues with inadequate and inaccurate information in the Register database, as well as gaps. Three types of approach for dealing with issues were also proposed, including short-term actions.

It was noted that DEWNR is gathering additional information on State Heritage Places to assist decision making during the heritage referral process. Council noted this, but had concerns about retaining the integrity of the original gazetted Register, and confusion between what is 'the Register' and what is the additional information or notes in the database. The Council asked that DEWNR ensure:

- original listing information reflects only what was entered in the Register at the time of listing;

- the original Register information is not changed, and that any additional information is kept in a separate part of the database. Non-endorsed descriptions and notes are for internal use only and will not be considered part of the Register – simply background supplementary material: and
- anyone viewing the database can clearly see which information forms part of the formal Register and which information is supplementary information. Similarly, any information provided to the public will also make clear which information is the formal record of the place and contained on the Register, and which information is purely supplementary. This helps maintain the integrity of the Register.

It was noted that the Register can be kept as a computer record but must be available for public inspection during ordinary office hours.

#### **RESOLUTION:**

The South Australian Heritage Council:

- **Discussed** the paper 'Improving the Quality and Integrity of the SA Heritage Register' and provided advice to DEWNR.

#### **7.7 HERITAGE PLACES ACT 1993 - PROPOSED AMENDMENTS UPDATE**

Ms Voigt discussed the paper provided to Council regarding proposed amendments to the *Heritage Places Act 1993* (the Act).

The paper was first presented to Council at its July 2017 meeting and Ms Voigt had updated the report based on feedback provided by Council.

It was noted that on page 11 of the paper, the suggesting text regarding 'heritage significance should be protected' needs to be amended by including reference to 'Council provisionally entering in the Register'.

Council suggested that the Act could be amended to take into consideration a collection of objects.

Exemptions for minor works on State Heritage Places was discussed but it was thought this would more properly relate to the Development Act or Development Regulations.

Ms Voigt noted that some further work would be done on archaeological permits.

#### **RESOLUTION:**

The South Australian Heritage Council:

- **Discussed** the paper relating to proposed amendments to the *Heritage Places Act 1993*.
- **Noted** the next iteration of the paper would be provided to the December 2017 meeting.

## 8 ITEMS FOR NOTING

### 8.1 UPDATE FROM CHAIR OF HERITAGE COUNCIL

Mrs Carr noted that she had responded to correspondence regarding proposed aged care developments and their potential impact on places of local heritage significance.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the update provided by the Chairperson.

### 8.2 REPORTS ON DECISIONS MADE UNDER DELEGATION

Council noted the reports provided on decisions made under delegation.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the reports provided on decisions made under delegation.

### 8.3 REPORT FROM DEWNR

Ms Voigt provided a summary of the report provided to Council by DEWNR.

It was noted that following the National heritage listing of Burra and Moonta mines, DEWNR will support Goyder and Copper Coast Councils to progress tourism opportunities for these two sites.

DEWNR will host a workshop later in 2017 to develop some more detailed procedures in relation to the issuing of archaeological permits under section 26 & 27 of the *Heritage Places Act 1993*.

It was noted that nominations for appointment to the Council close on Friday 20 October 2017.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the report provided by DEWNR.

### 8.4 CORRESPONDENCE

Noted.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the correspondence received and sent since the previous meeting of the Council.

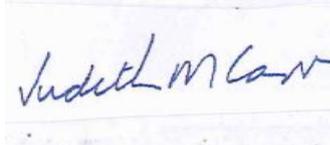
## 9 ANY OTHER BUSINESS

Nil.

**CLOSE OF MEETING**

The Chair thanked all in attendance and paid particular tribute to Mr Rob Donaldson who was attending his last meeting today. Council wished Mr Donaldson well in his retirement.

The meeting was closed at 1:10pm.

A handwritten signature in blue ink that reads "Judith Carr". The signature is written in a cursive style and is positioned above a horizontal line.

**Mrs Judith Carr**

**Date:** 12 December 2017

**Chair**