

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 92nd Meeting of the South Australian Heritage Council (the Council) was held on Thursday 6 December 2018 in the LGA House Boardroom, 148 Frome Street, Adelaide.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kaurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.

PRESENT

South Australian Heritage Council: A/Chair: Ms Jan Ferguson OAM Members: Ms Kate McDougall, Ms Robyn Taylor, Mr Jason Schulz, Mr David Stevenson, Professor Alison Mackinnon, Mr Marcus Rolfe, Ms Ali Ben Kahn and Mrs Deborah Lindsay.

Apologies: Mr Keith Conlon and Mr Michael Constantine.

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Beverley Voigt, Manager Heritage South Australia, DEW.

1. WELCOME AND APOLOGIES

The Chair welcomed all present.

It was noted that Mr Keith Conlon and Mr Michael Constantine were apologies.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

The agenda was adopted without amendment.

The following declarations of conflict of interest were declared:

- Mr Marcus Rolfe declared a conflict of interest in relation to Item 7.4 Shed 26, New Port as his firm URPS is acting for Cedar Woods (developer).
- Mr Jason Schulz and Mrs Deborah Lindsay declared a conflict of interest in relation to Item 7.4 Shed 26, New Port as DASH Architects have provided heritage advice to Cedar Woods (developer); and a conflict of interest in relation to Item 6.1 Adelaide Park Lands as DASH Architects produced the Assessment Report.
- Ms Robyn Taylor declared a conflict of interest in relation to 6.1 Adelaide Park Lands given her role as Planning Officer with the Adelaide City Council.
- Ms Kate McDougall noted a possible conflict of interest in relation to Item 7.4 Shed 26 as McDougall and Vines were involved in the early heritage surveys.

- Ms Robyn Taylor noted a possible conflict of interest in relation to Item 7.1 Lochiel Park as she was involved in writing a report on Lochend.

Council discussed and determined that Ms McDougall's declaration of a perceived conflict of interest in relation to Item 7.4 Shed 26 did not actually constitute a conflict of interest and Ms McDougall could participate in the discussion and decision making.

Ms Taylor's declarations in relation to Item 7.1 Lochiel Park did not constitute a conflict of interest and Ms Taylor could participate in the discussion and decision making.

The Council agreed that Mr Schulz and Mrs Lindsay could participate in general discussion about the Park Lands but would be required to leave the room for discussion around decision making and the decision making itself.

The Council agreed that Mr Rolfe, Mr Schulz and Mrs Lindsay would leave the room in relation to Item 7.4 Shed 26, New Port.

3 PREVIOUS MEETING MINUTES

Council considered the draft minutes of 23 October 2018 and approved them with the following amendments:

- Item 6.2 on page 7 – 3rd paragraph. Delete the words "by the Mt Gambier Council" in relation to the listing.
- Page 7 – delete paragraph eight regarding writing to the Minister about the Mount Gambier Roundhouse and Turntable.

As a general comment, the Council recommended that the minutes were overly descriptive and recommended less detail for future meetings.

4. IN CAMERA DISCUSSION

The Council had a short confidential discussion under Section 7 (6) of the *Heritage Places Act 1993*.

5 ACTION ITEMS

Ms Voigt noted progress against the outstanding actions.

Ms Taylor noted that she will provide Heritage South Australia with information re Schedule 10 referrals in the *Development Regulations 2008* to help analyse the extent to which Heritage South Australia comments have been taken into consideration in approvals.

6 FOR DISCUSSION / DECISION

6.1 Adelaide Park Lands & City Squares – Place Vs Area

Ms Taylor departed the room prior to discussion

The A/Chair invited Mr Schulz and Mrs Lindsay to make some preliminary comments before they depart around any matters of process that Council members may benefit from knowing while Council deliberate on this matter. Mr Schulz suggested that Council members ought to be provided the detail around the outstanding individual nominations of the Park Lands. Mr Schulz suggested that, Council, as part of its deliberations today, consider the heritage value of the Park Lands against each criteria of Section 16 of the *Heritage Places Act 1993* and then consider whether this lends to a 'Place' or 'Area' discussion.

Mr Schulz noted that a Heritage Agreement could be an option to help with management of the Park Lands if Council pursued the 'Place' pathway.

Mr Schulz suggested that the Council consider:

- the Park Lands as a whole rather than special individual places within it;
- the role of colonialism;
- the tangible connection to the United Kingdom and colonial settlement; and
- that the use of the Park Lands evolves with cultural trends in the community.

It was noted that Mr Schulz and Mrs Lindsay departed the room at this point given their conflicts of interest.

Ms Voigt provided commentary to Council regarding the previous nominations and history of the Adelaide Park Lands assessment.

It was noted that the Adelaide Park Lands and City Layout is already registered as a National Heritage Place. It was also noted that the West Terrace Cemetery is already listed as a State Heritage Place.

Council agreed that considering in detail each of the criteria under Section 16 would not help with decision making of whether the Park Lands ought to be recommended as a Place or an Area. Council agreed that the assessment report demonstrates clearly that the Adelaide Park Lands will certainly meet at least one criterion to warrant listing.

Council discussed the merits of the State Heritage Place pathway versus that of State Heritage Area. It was noted that if Council prefer the State Heritage Area pathway for listing, the process is to recommend it to the Planning Minister through the Heritage Minister.

Council voted and it was agreed that Council will recommend the Adelaide Park Lands for heritage listing as a State Heritage Area.

RESOLUTIONS:

The South Australian Heritage Council:

1. **Noted** the contents of the agenda paper and its attachments;
2. **Reviewed** the heritage assessment report and determined that the Adelaide Park Lands, Squares and City Layout should be progressed as a State Heritage Area;
3. **Agreed** to write to Minister Speirs recommending the Adelaide Park Lands, Squares and City Layout be recommended to the Planning Minister for State Heritage Area consideration.
4. **Defers** its decision about the three individual nominations pending the outcome of correspondence with the Minister.

6.2 Heritage Management within the PDI Act

Council agreed to discuss this matter in confidence under Section 7 (6) of the *Heritage Places Act 1993*.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the presentation by Mr Michael Queale, Heritage South Australia.

6.3 Heritage Tourism Alliance

Ms Voigt provided an overview of the role of the Heritage Tourism Alliance and the Government's commitment to prepare a Heritage Tourism strategy for South Australia.

It was noted that there are two vacancies on the Heritage Tourism Steering Committee and representation from the Council is sought to fill these vacancies. Council nominated Professor Alison Mackinnon and Ms Kate McDougall to act as deputies to Ms Ferguson and Mr Stevenson.

Council nominated Ms Jan Ferguson and Mr David Stevenson to represent the Council on the Heritage Tourism Steering Committee.

It was noted that Mr Conlon would also be invited to participate on the Alliance when he returns from leave.

RESOLUTION

The South Australian Heritage Council:

- **Nominated** Ms Jan Ferguson AM and Mr David Stevenson to represent the Council on the Heritage Tourism Steering Committee with Prof Alison Mackinnon and Ms Kate McDougall to act as deputies.

6.4 Amendment to Register Entry Dardanelles Memorial

Dr Louise Bird, Heritage South Australia was welcomed to the meeting.

Dr Bird noted that the Wattle Grove WW1 War Memorial has been relocated from South Terrace to Anzac Centenary Memorial Walk, Kintore Avenue in early November 2018.

Council agreed to update the South Australian Heritage Register and the Summary of State Heritage Place to reflect the new location of the Memorial.

Council requested that text be inserted into the Summary of State Heritage Place to note the date that it was moved and its previous location.

RESOLUTION

The South Australian Heritage Council:

- **Altered the location and title reference of the Wattle Grove WW1 War Memorial (Dardanelles Campaign, Also Called Gallipoli Campaign) SHP 26394** in the South Australian Heritage Register to:
ANZAC Centenary Memorial Walk Kintore Avenue, CR 6102/717 F38386 Q20
- **Approved** the updated Summary of State Heritage Place for **Wattle Grove WW1 War Memorial (Dardanelles campaign, also called Gallipoli campaign)** ANZAC Centenary Memorial Walk Kintore Avenue, CR 6102/717 F38386 Q20, Hundred of Adelaide subject to the addition of text regarding the date the Memorial was moved and its previous location.

6.5 Correction of Errors to Summary of State Heritage Place

Dr Bird noted that during the past 18 months there have been several occasions where amendments and correction of errors have been necessary to the South Australian Heritage Register and in the Summary of State Heritage Place for a number of different State Heritage Places (SHP).

Dr Bird outlined some inconsistencies in the policy and delegation to manage these amendments.

Proposed amendments to the Instrument of Authorisation and Policy 14.1 was put forward to remove ambiguity and clearly define what alterations can be made to the Register and Summary (including its constituent components) under delegation and which corrections require Council approval.

Council requested that Heritage South Australia provide a copy of the amended Summary of State Heritage Place reports along with the delegation report for its information.

RESOLUTION

The South Australian Heritage Council:

- **Approved** the proposal to delegate the making of corrections to the specified elements of the 'Register Entry' and the 'Commentary on the Listing' in the Summary of State Heritage Place to the Manager, Heritage South Australia.
- **Approved** the proposal to delete the words: 'Council must approve alterations to Summary of State Heritage Place / Statements of Heritage Significance' in the Conditions for Section 21(1) *Heritage Places Act 1993* – Delegations of the South Australian Heritage Council'
- **Amended** Policy 14.1 *Description or Notes for State Heritage Places* to:
'The Register Entry may not be altered after confirmation of the place in the Register except to reflect any change effected under section 14(5) of the Act. Manager, Heritage South Australia has authority to correct administrative errors to the Name of the State Heritage Place; Place number; the address and location details; and, site plan and/or location plan and to report to the Council on same via the Manager's Report.'

The Commentary on the Listing may be updated at a later date after confirmation. Council delegates Manager, Heritage South Australia to correct any errors and report on same to Council via the Manager's Report.

- **Noted** that the Executive Officer will arrange for amended Delegations of the South Australian Heritage Council and amended Policy 14.1 *Description or Notes for State Heritage Places*, to be signed by the Chair of the Council out of session.

7 ITEMS FOR PROVISIONAL ENTRY IN THE REGISTER

7.1 Lochiel Park House, Lot 303, Brookway Avenue (previously 70 Hill Street), Campbelltown

Dr Louise Bird was welcomed to the meeting and provided an overview of the assessment. It was noted that the property was built by David Mundy in 1878. Lochiel Park House was one of many architectural commissions undertaken by prominent Adelaide architect Daniel Garlick.

It was noted that Jonah Hobbs purchased the property in 1898. Hobbs improved and extended the orchard and planted market plots and ran the property until he died in 1913.

It was noted that Lochiel Park House has been considered for State listing twice in the past. The State Heritage Authority rejected the first nomination in 2000 and the second in 2003.

Dr Roger Irvine was welcomed to the meeting. Dr Irvine was supported by Ms Jill Whittaker (co-nominator and Mayor of the City of Campbelltown, Ms Deborah Morgan, President of the National Trust, Ms Sue Irvine (Councillor for City of Campbelltown), Mr Robert Brennan and Mr Peter Rumbelow.

Mr Irvine spoke to the Council in support of the nomination and gave the reasons he believed Lochiel Park House met the threshold for State Heritage listing. Mr Irvine's talking points were circulated to Council members.

Mayor Jill Whittaker and Ms Deborah Morgan also spoke in support of the nomination and noted the huge support for this building in the local community. It was noted that tourists from outside the local area are visiting Lochiel Park Green Village speaking to the value of the place to all of South Australia. Ms Morgan noted it was the first facility where the South Australian government assumed the provision of care for people with disabilities.

Dr Bird spoke to the child welfare matter and noted that the State Government purchased Lochiel Park in 1946 for a home for boys with mild intellectual disabilities. The property was not finished until 1958 when it was formally opened and became known as the Lochiel Park Training Centre.

It was noted that the accommodation blocks that were closely related to child welfare have been demolished.

Council members spoke at length about the assessment and advice provided against each criteria of Section 16 of the *Heritage Places Act 1993*.

Council voted and there was majority support for the recommendation by Heritage South Australia to reject the nomination of Lochiel Park House.

The Chair thanked presenters for their time.

RESOLUTION

The South Australian Heritage Council:

- **CONSIDERED** the Nomination and Assessment Report for Lochiel Park House; and
- **REJECTED** the nomination of Lochiel Park House, Brookside Drive, Campbelltown for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State heritage listing under section 16 of the *Heritage Places Act 1993*.

7.2 Leigh Creek Coal Mine, Leigh Creek Coal Field Road, Leigh Creek

Dr Louise Bird provided an overview of the assessment.

The 'Leigh Creek Coal Mine ETSA Facilities and Mining Equipment' was nominated by a member of the public, on 15 September 2017. The Coalfield Buildings consist of a number of large metal-framed, Colorbond-clad structures built by ETSA from the 1980s, and are located adjacent to Lobe B of the mine.

The 1950s mining equipment includes a Bycus Eyre 9W dragline walking excavator and Titan truck located at the mine lookout approximately 3km west of the Coalfield Buildings. The desk-top assessment of the Coalfield Buildings indicates that they do not meet any of the criteria under section 16 of the *Heritage Places Act 1993*.

Council discussed the assessment against the criteria and agreed with the recommendation to reject the nomination.

RESOLUTION

The South Australian Heritage Council:

- **DETERMINED** that a full Assessment Report is not required for the Leigh Creek Coalfield Buildings and 1950s Mining Equipment, Copley CL/6209/921 H833900 S321, S324, S486 in the Hundred of Copley as the nomination and a desk-top assessment provide no evidence that it meets any of the criteria for listing as a State Heritage Place under section 16 of the *Heritage Places Act*, and
- **REJECTED** the nomination of the Leigh Creek Coalfield Buildings and 1950s Mining Equipment, Copley CL/6209/921 H833900 S321, S324, S486 in the Hundred of Copley for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State heritage significance under section 16 of the *Heritage Place Act 1993*.

7.3 Colonel William Light's Lynedoch Vale tree, 1311 Barossa Valley Way, Lyndoch

Dr Louis Bird provided an overview of the assessment.

Colonel William Light's 'Lynedoch Vale tree' was nominated on 29 June 2017. The nominator suggested that the tree was sketched by Colonel William Light on 13 December 1837 when he camped in the area, and meets criteria (a), (b), (c), (e) and (g) for listing as a State Heritage Place.

A site visit to the tree was made by Heritage South Australia Senior Conservation Officer Mrs Margaret Heathcote on 19 September 2018. During the site visit Mrs Heathcote noted that there were a number of trees with a similar forked form to that of the nominated tree.

The desk-top assessment of the 'Lynedoch Vale Tree' recommends that the tree does not meet any of the criteria under Section 16 of the *Heritage Places Act 1993*.

The Council discussed the findings of the assessment report and agreed to reject the nomination of 'Lynedoch Vale Tree'.

RESOLUTION

The South Australian Heritage Council:

- **REJECTED** the nomination of 'Lynedoch Vale Tree', Barossa Valley Way, Near Lyndoch, Hundred Of Barossa for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State heritage listing under section 16 of the *Heritage Places Act 1993*.

7.4 Shed 26, Semaphore Road, New Port

It was noted that Mr Schulz, Ms Lindsay and Mr Rolfe departed the room given their declaration of conflict of interest.

The Chairperson invited Mr Brian Samuels to address the Council. Mr Brian Samuels noted he was not representing any particular organisation. He noted:

- There is little remaining industrial heritage at the Port. Several examples were given of places demolished.

- Noted the large support in the local community to save Shed 26. The local branch of the National Trust have a website dedicated to this cause.
- It is the last remnant of a Government dockyard. Its proximity to Fletcher's Slip lends significance to the shed.
- Opportunities for adaptive reuse and sustainability.
- The importance of physical reminders of the Port's industrial heritage.

The Chair thanked Mr Samuels for his time.

Dr Louise Bird provided an overview of the assessment provided to Council members. It was noted that it was not a full assessment – only a triage assessment given that the nomination was not received until 22 November 2018. Given that Cedar Woods have approval for demolition of Shed 26, Heritage South Australia have provided this to the Council for its consideration today.

Dr Bird discussed each criteria and indicated that following a triage assessment, that the place did not meet the threshold for State Heritage listing.

It was noted by Council that in 1989 there was a particular request that buildings under the ownership of Land Management Corporation not be surveyed. It ought to have been surveyed for possible heritage listing previously.

Council discussed each criteria under Section 16 of the *Heritage Places Act 1993* and agreed that there is a possibility that, following a full assessment, Shed 26 may meet the threshold for State Heritage listing against the following criteria:

- a) – it may demonstrate important aspects of South Australia's industrial port history;
- b) – the rare quality of the place;
- f) – it may demonstrate a strong association with the Port Adelaide community; and
- g) – it may demonstrate a special association with the Marine and Harbours Board.

Given the above, Council voted and agreed to provisionally enter the place in the South Australian Heritage Register to enable a full assessment to be conducted pursuant to Section 17 (2) (b) of the *Heritage Places Act 1993*.

RESOLUTION

The South Australian Heritage Council:

- **PROVISIONALLY entered** Shed 26, Semaphore Road, New Port in the South Australian Heritage Register under Section 17 (2) (b) of the *Heritage Places Act 1993* as the Council is of the opinion that it should be protected while an assessment of its heritage significance is carried out.

8 ITEMS FOR CONFIRMATION IN THE REGISTER

8.1 Weighbridge, Islington Railway Workshops, Churchill Road, Kilburn

On 7 June 2018, the South Australian Heritage Council (Council) considered the Assessment Report for the Weighbridge, Islington Railway Workshops and agreed it is intrinsically related to the Fabrication Shop Islington Railway Workshops, and provisionally entered it on the South Australian Heritage Register as a State Heritage Object..

The period for making a public submission closed 25 September 2018. No submissions were received.

The Council requested that the wording for the extent of listing be altered to use the phrase "intrinsic to" and on this basis the Summary of State Heritage Object was approved.

RESOLUTION

That the South Australian Heritage Council:

- **Confirmed** the entry of Weighbridge, Islington Railway Workshops, Churchill Road, Kilburn, SA, 5084, in the South Australian Heritage Register as a State Heritage Object, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it is intrinsically related to the Fabrication Shop (SHP 14686) under section 17 of the *Heritage Places Act 1993*.
- **Approved** the Summary of State Heritage Object.

9 ITEMS FOR NOTING

9.1 Status of Assessment Report

Noted.

9.2 Correspondence

Noted.

10 ANY OTHER BUSINESS

Nil.

CLOSE OF MEETING

Ms Ferguson thanked the Council and staff for their contributions today.

Ms Ferguson wished everyone a happy end of the year and closed the meeting at 1:00pm.

A handwritten signature in blue ink, appearing to read 'Keith Conlon', with a long horizontal flourish extending to the right.

Mr Keith Conlon
Chair

Date: 14.2.19

