

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 108th Meeting of the South Australian Heritage Council (the Council) was held on Thursday 11 June 2020 via Electronic Means. (This meeting was held via video conference due to the isolation requirements of the COVID-19 pandemic).

Statement of Acknowledgement

The Chairperson acknowledged that this land that the majority of Council members meet on today is the traditional lands for Kaurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today. Ms Jan Ferguson noted she was participating in the video meeting via Beltana and acknowledged the Adnyamathanha people – the traditional owners of Beltana region and paid respect to their spiritual relationship with that country.

PRESENT

South Australian Heritage Council: Chair: Mr Keith Conlon OAM Members: Emeritus Professor Alison Mackinnon AM, Mr Marcus Rolfe, Ms Kate McDougall, Mr Jason Schulz, Ms Robyn Taylor, Mr Michael Constantine, Mr David Stevenson and Ms Jan Ferguson OAM.

Apologies: Nil

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW).

1. WELCOME AND APOLOGIES

Mr Conlon welcomed all to the 108th meeting of the South Australian Heritage Council (the Council).

Nil Apologies. It was noted that Ms Beverley Voigt, Manager Heritage South Australia would not be joining the meeting as she was unwell.

It was noted that Mr Peter Knife and Mr Peter Langhams will be observing the meeting from around 10am onwards.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda

The agenda was adopted with the addition of “Mark Parnell Parliamentary speech - heritage petition” under Any Other Business.

Declarations of conflict of interest

Mr Rolfe noted that one of his co-Directors parents at URPS is in business with the owner of the Barn, Gawler and therefore will not participate in item 6.5. It was noted that Mr Rolfe would depart the meeting for this item.

3 PREVIOUS MEETING MINUTES

Council considered the minutes of the 14 May meeting and approved them.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 14 May meeting.

4. ACTION ITEMS

Mr Conlon opened up this matter for discussion.

Ms Taylor discussed the project regarding analysing development applications of State Heritage Places under Schedule 10 of the Development Act Regulations. It was noted that undertaking the Schedule 10 project now might not be required given that the Minister responsible for heritage will soon have power of direction under the new planning legislation. Action: Heritage SA to confirm and, if agree, remove from action list.

Council discussed the importance of identifying sites of conflict in SA between European colonists and Aboriginal people (as requested for consideration of the Chair of the Australian Heritage Council to each jurisdiction). It was agreed that it is important that the story is told of these conflicts and past atrocities. Council suggested an Aboriginal scholar ought to be approached to help with this work. It was also noted that there are several academic historians who could be approached about their published work in the area.

Council agreed that this work needs to be done in a collaborative and sensitive manner, but also needs to be recorded in the Register in a way that fits within the ambit of the *Heritage Places Act 1993*.

It was noted a letter has been sent to the State Aboriginal Heritage Committee.

Action: Mr Hanna to follow up with the State Aboriginal Heritage Committee regarding formation of a working group.

It was noted that the Martindale Hall Conservation Management Plan is proceeding.

It was noted that a key role for the Historic Themes working group will be to develop / refine there was agreement that thresholds between State and Local themes.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the status of the action list.

5. IN CAMERA DISCUSSION

The Council held a short in camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.



6. FOR DECISION / DISCUSSION

6.1 Risk Register

Mr Hanna noted that a Risk Register has been drafted as a tool to review and monitor actual or perceived risks at a strategic (rather than operational) level of the Council.

It is proposed that the Council's Risk Register will be a 'working' internal document that its secretariat will keep under ongoing review. It is suggested that the Risk Register be brought to a Council meeting once a year for review or when required.

Council requested that Mr Hanna refine the Risk Register by confirming which items are strategic versus operational and clarify nature of the term 'budget allocation'. Mr Hanna to work with Mr David Stevenson in the first instance.

Action: Risk Register to be revised and provided back to Council as an attachment to its Strategic Planning documents.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provided** comment on the Council's Risk Register.
- **Noted** that the Council Risk Register will be a 'working' internal document, and subject to change, as the Council's objectives change and/or outside influences have a bearing on the risks associated with the Council delivering its business.

6.2 Review of In-confidence text from previous minutes

It was noted that the Council has a Procedure for Meetings and Prescribed Urgent Matters. This Procedure discusses the process for matters discussed in confidence.

All resolutions made by the Council to retain the documents, deliberations, minutes and decisions in confidence will be reviewed every twelve (12) months to determine whether it still needs to be kept in confidence. Any documents/text taken out of in confidence will be made available to the community through the publication of refreshed minutes on the Council's web page.

Action: Council agreed that the in confidence text from 6 June 2019, 31 October 2019 and 7 November 2019 meeting minutes be made publically available.

RESOLUTIONS:

The South Australian Heritage Council:

- **Determined** that it agreed with the recommendations of Heritage SA.
- **Endorsed** the approach that, for future meetings, the Council will include a summary of the discussion it has had under the standing item "In camera discussion" in the Council's minutes.

6.3 Thematic Framework

It was noted that in 1983, Dr Susan Marsden prepared *Historical Guidelines* - a document that provided the first comprehensive set of historic themes for South Australia. The guidelines divided South Australian history into five themes that were considered across defined time periods (1800 – 1979) and created an analytical framework for assisting in decision making about the relative significance of places for local and State heritage listing.

In 2016, the Council identified that it wanted to update the SA Historic Themes that were then more than 30 years old. Council indicated that the guidelines should consider where there might be alignment with Australian Themes, as well as updating to reflect periods of time after 1979, themes that are no longer regarded as culturally important, and to recognise important themes that are missing.

Mrs Anna Pope, Heritage South Australia was welcomed to the meeting.

Historic Themes for South Australia is intended to be an inclusive document that creates a comprehensive historical framework that is representative of all South Australians, not just the dominant group within it. Given there has been concerns raised by the DEW Reconciliation team, further work reviewing the draft document is required before it can be progressed to public consultation.

Heritage SA are seeking advice from the Council about what form of consultation should be undertaken before finalising this document.

Mrs Anna Pope discussed the broad representation of people involved in the working group to progress the themes and asked what sort of consultation the Council would like to undertake.

It was agreed that Beltana ought not to be considered as a 'ghost town'. Beltana has a lot longer Aboriginal history than European history. Council requested that Beltana be moved into the long connection part of the document.

Council discussed its desire to tell the story of European contact and conflict with Aboriginal people and how this could be possible in light of its role under the *Heritage Places Act 1993*. It was noted that the Heritage Places legislation does not make provision for recording and conservation of places and objects of Aboriginal heritage significance. This ought not, however, preclude it from telling the story of contact and conflict sites through its Heritage Register. Council agreed that the purpose of the Thematic Framework needs to be made clear.

It is important that the State Aboriginal Heritage Committee is consulted on the way forward and Council agreed it would seek for a joint working group to be established.

In general discussion the following was noted:

- Council today is considering a working draft.
- Considering Rosetta Head Whaling site as an example, the Aboriginal story can be told through the listing, but the Aboriginal story cannot be the reason for heritage listing under the *Heritage Places Act 1993*. It is therefore important to strike this balance.
- Regarding the 'colonial' feel of the current draft document, the working group will work on remedying this.
- There are Aboriginal Mission sites already on the SA Heritage Register, but there are no conflict sites on the Register.
- Gaps in the SA thematic story were discussed including Finniss Springs, German farming in the Mallee country, Balkan fishing places and other gaps in multicultural SA.

Professor Alison Mackinnon noted she would be happy to be involved in the working group.

RESOLUTION:

The South Australian Heritage Council:

- **NOTED** the progress update on the draft Historic Themes for SA.
- **CONSIDERED** the latest version of the document and provided feedback for the working group.
- **DISCUSSED** consultation process for this document

6.4 Barn, 1 Light Square Gawler – Heritage Agreement

It was noted that Mr Rolfe departed the meeting prior to discussion occurring on this matter given his declared conflict of interest.

Mr Conlon welcomed Mrs Margaret Heathcote, Heritage South Australia to the meeting.

The Barn at 1 Light Square, Gawler within the Gawler Church Hill State Heritage Area was associated with the adjacent State heritage-listed Old Bushman Hotel, 10 Cowan Street, Gawler, but is now located on a separate title to the hotel. There is also an existing cream brick 1950s dwelling on the site, which is of no heritage interest, and is situated outside the State Heritage Area.

A draft Heritage Agreement, prepared by the proponent's advisers, sets out the process for documenting the demolition and reconstruction of the Barn as described in outline in the drawings dated October 2019, annexed to the Heritage Agreement. In consultation with Heritage South Australia, the Agreement will allow the 1950s dwelling to be demolished, but construction of the new Medical Centre will not be approved until details of the reconstruction of the Barn are submitted.

It was noted that Heritage South Australia was unsure how long the current owners have been in possession of this property, but the damage to the place had been done by 2015 and in Heritage South Australia's view it is better that it now be rebuilt.

Council discussed with Mrs Heathcote the process for the rebuild of the Barn. Council indicated that it was important that the rebuild was conducted with an accurate sense of the original.

Council agreed to endorse the Heritage Agreement on the basis that it will provide the Department for Environment and Water flexibility in giving final approvals for the design of the rebuild.

It was noted that the concept drawings within the Heritage Agreement are in-principle and not yet an accepted design.

Action: A draft letter to the Minister's delegate, for the Chair's signature, to be drafted by Heritage South Australia.

RESOLUTION:

The South Australian Heritage Council:

- **ENDORSED** the draft Heritage Agreement subject to the fact that the Department for Environment and Water will work with the proponent to deliver an acceptable design for the rebuild of the barn.
- **WILL PROVIDE** the draft Heritage Agreement to the Minister's delegate for approval, pursuant to Section 32(1) of the *Heritage Places Act 1993*.
- **NOTED** that Heritage South Australia will draft a letter containing the Council's advice for the Chair of the South Australian Heritage Council's review and signature.

7 ITEMS UNDER CONSIDERATION FOR CONFIRMATION IN THE SA HERITAGE REGISTER

7.1 Port Lincoln Locomotive Depot and Workshops

It was noted that Mr Rolfe returned to the meeting at the start of this item.

The Chair welcomed Mr Peter Knife and Mr Peter Langhams, who were involved in the preparation of the nomination, as observers of the meeting and also welcomed Dr Louise Bird, Heritage South Australia to the meeting.

It was noted that on 12 December 2019, the South Australia Heritage Council (the Council) provisionally entered the Port Lincoln Locomotive Depot and Workshops, located on Le Brun Street, Port Lincoln in the South Australia Heritage Register (the Register) as the Council found it meets criteria (a) and (b) under section 16(1) of the *Heritage Places Act 1993* (the Act).

The period for making a public submission closed 13 April 2020. Three written submissions were received that support the confirmation of the State heritage listing of the Port Lincoln Locomotive Depot and Workshops in the Register.

It was noted that Heritage South Australia had advised the owner – the Minister for Planning, Transport and Infrastructure and the lessee – One Rail Australia of the provisional entry and neither party provided a public submission.

Council noted and provided thanks to the authors of the submissions.

Council agreed to confirm the entry in the SA Heritage Register and Council also approved the Summary of State Heritage Place.

Mr Conlon acknowledged and thanked Mr Peter Knife for his historical research on this matter, and also thanked Dr Bird for the quality of the Summary of Heritage Significance and Commentary on the Listing.

RESOLUTIONS:

The South Australian Heritage Council:

- **CONSIDERED** the submissions received in relation to the entry of the Port Lincoln Locomotive Depot and Workshops in the South Australian Heritage Register
- **CONFIRMED** the entry of the Port Lincoln Locomotive Depot and Workshops, Le Brun Street, Port Lincoln CT 5802/507 A13 D54260 and CT 6105/739 A3 F37877, Hundred of Lincoln in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criteria **(a)** and **(b)** under section 16(1) of the Act:
 - (a) it demonstrates important aspects of the evolution or pattern of the State's history
 - (b) it has rare, uncommon or endangered qualities that are of cultural significance
- **APPROVED** the Summary of State Heritage Place.

8 ITEM FOR ALTERATION IN THE SA HERITAGE REGISTER

8.1 Normanville Coastal Dunes Geological Site – First Additional Area

It was noted that the District Council of Yankalilla has requested an amendment to the listing of the Normanville Coastal Dunes Geological Site – First Additional Area.

The District Council of Yankalilla is preparing to undertake a redevelopment of the Normanville Foreshore starting with a Masterplan to be developed with the community. As part of this process, the District Council of Yankalilla would like to ensure the heritage listing for the sand dunes relates only to those parcels which include the sand dunes.

The request is to remove four allotments being 114,115,116 and 117 from the register entry.

Heritage South Australia consulted with the Coast and Marine Branch within the Department for Environment and Water and their advice was provided to the Council within the agenda paper.

The Coast and Marine Branch provided advice that it was appropriate that allotments 115, 116 and 117 be removed from the heritage listing.

The Council were advised that allotment 114 still retains some coastal vegetation important in stabilising the dune, and that the toe of the dune extends into this allotment.

It was noted that there is a significant volume of sand held in allotment 113 that has the potential to be a significant sand drift hazard risk to allotment 114 if vegetation is not protected in this allotment.

Council agreed to give notice of its intention to alter the listing through the removal of allotments 115, 116 and 117.

Council rejected the request to remove allotment 114 from the listing.

Council requested that the Geological Society and the Native Vegetation branch within the Department for Environment and Water be alerted to the opportunity to provide a submission during the public consultation period.

RESOLUTION:

The South Australian Heritage Council:

- **AGREED to Give Notice of its Intention** to alter the register entry of the Normanville Coastal Dune State Heritage Place (SHP 14041) through the removal of allotments 115, 116 and 117.
- **REJECTED** the request to remove allotment 114 from State Heritage Place (SHP 14041).

9 ITEMS FOR NOTING

9.1 Chairperson's Report

Noted.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the report provided by the Chair.

9.2 Correspondence

Noted.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the correspondence.

9.3 Delegations Report

Noted.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the Delegations Report.

9.4 Heritage Places Regulations 2020

Council noted the amended *Heritage Places Regulations 2020*.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the amended *Heritage Places Regulations 2020*.

9.5 DEW Report

Council noted the DEW Report.

Council congratulated Mr David Stevenson and Goyder Council on the completion of the Burra Conservation Management Plan. Mr Stevenson noted that some funding has been provided for conservation of the mine site related to the removal of Aleppo pines and a further \$100,000 has been provided for separate sites at Burra.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the DEW Report

10 ANY OTHER BUSINESS

Council noted the Hon. Mark Parnell's speech to Parliament regarding a heritage petition, signed by 13,928 residents tabled in the Legislative Council, and noted that there is a process underway for Parliament to consider the matters raised through the petition.

CLOSE OF MEETING

Mr Conlon closed the meeting at 11:00am.



Mr Keith Conlon OAM

Date: 16 July 2020

Chair