

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 100th Meeting of the South Australian Heritage Council (the Council) was held on Thursday 12 September 2019 at Level 10, 81 – 95 Waymouth Street, Adelaide

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.

PRESENT

South Australian Heritage Council: Chair: Mr Keith Conlon OAM Members: Ms Kate McDougall, Ms Robyn Taylor, Mr Jason Schulz, Emeritus Professor Alison Mackinnon AM, Mr Marcus Rolfe, Ms Jan Ferguson OAM and Ms Wendy Cornell.

Apologies: Mr David Stevenson and Mr Michael Constantine.

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Beverley Voigt, Manager Heritage South Australia, DEW.

1. WELCOME AND APOLOGIES

Mr Conlon welcomed all to the 100th meeting of the South Australian Heritage Council (the Council).

It was noted that Mr David Stevenson and Mr Michael Constantine were apologies.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda

The agenda was adopted with the addition of the following matters to be discussed under 'Any Other Business':

- Consultation with the SA Planning Commission re planning reform.
- Heritage Transition Guidelines document.
- Update on round two of the Conservation Grants program.

Declarations of conflict of interest

Mr Schulz and Ms Taylor declared a conflict of interest in relation to Item 6.6 Adelaide Park Lands. It was noted they would both leave the room when this item is considered.

3 PREVIOUS MEETING MINUTES

Council considered the draft minutes of the 1 August 2019 meeting of Council and approved them without amendment.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 1 August 2019 meeting.

4. ACTION ITEMS

Ms Voigt spoke to the action list and noted the progress being made against particular items.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the status of the action list.

5. IN CAMERA DISCUSSION

The Council deemed an in camera discussion was not required.

6 FOR DECISION / DISCUSSION

6.1 Flinders Ranges World Heritage

Mr Jason Irving, Manager National Parks Strategy and Policy, Department for Environment and Water was welcomed to the meeting.

Mr Irving talked to a presentation and noted that the State Government (through the Department for Environment and Water) is pursuing the World Heritage Listing of the Flinders Ranges for its geological and palaeontological values. Listing will be on the basis that there is nowhere else where there is such an accessible, well presented and continuous expression of 350 million years of our planet's history which saw the rise of animal life and the creation of a habitable Earth. It is globally unique.

The two primary milestones in the process are tentative listing (whereby the Australian Government signals to the World Heritage Centre its intent to nominate the Flinders Ranges),

and then the submission of the nomination dossier by the Australian Government to the World Heritage Centre for evaluation. Under Federal-State agreements, the State Government is responsible for resourcing and preparing the nomination.

The next stages in the process for 2019 are to progress or initiate negotiations with landowners, accelerate community engagement, submit the tentative listing, and commence preparing the nomination dossier.

There are a number of State Heritage Places that will be nominated as part of the bid. Throughout this process we will be considering how State heritage listing of current and future places can harmonise with the World Heritage process. There will also be the opportunity to align World Heritage tourism strategies with directions in heritage tourism.

It was noted that National Listing will be an enormous boost for heritage tourism for the Flinders Ranges. Council noted that increased tourism is desirable, but it will be also important to manage impact of tourists on the site.

The Council noted its full support for the World Heritage bid.

Council agreed that it would be appropriate to work with Mr Irving's team to help promote the bid.

Mr Irving was thanked for his presentation and he departed the meeting.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the proposed nomination of the Flinders Ranges for World Heritage.
- **Agreed** it will work with the DEW project team managing the World Heritage bid process to further heritage outcomes as per its strategic plan.

6.2 SA Heritage Council Strategic Plan

Ms Voigt provided an overview of the final draft of the strategic plan.

It was noted that this new version of the strategic plan is simple and enduring in nature. It will allow the Council to publish the Strategic Plan on its website and will enable flexibility in delivering a 12 month Action Plan, thus providing the ability to influence the political and policy environment and respond quickly to key issues.

The Council discussed and agreed they thought the way the document was presented was excellent. The Council requested the following changes:

- #5 – change the words 'Adaptive reuse made easy' to 'Adaptive reuse made easier.'
- #5.1 – insert text relating to influencing the removal of barriers.
- 10.2B – under promotion, it was noted that the Chair will work with Heritage SA to be proactive and develop a communications plan for 2020.

In 2019-20 the principal focus of the Council, as identified in the Action Plan, will be responding to the final report of the ERDC Heritage Inquiry and considering policy that may underpin these

recommendations. The other significant focus, given Heritage South Australia has specific resources for its delivery, will be the preparation of the Heritage Tourism Strategy.

Future Strategic Meetings

The Council will identify a forward work program beyond June 2020 that aligns to the strategic meetings of the Council. Such a determination will enable Heritage South Australia to provide support to the Council in policy development, discussion papers and/or workshop development with key stakeholders.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the South Australian Heritage Council Strategic Plan subject to the amendments described above;
- **Endorsed** the 12-month Action Plan of the Council.
- **Noted** that the first page of the Strategic Plan would be made available to the public via the Council's web page.

6.3 Planning Reform – Implications for State Heritage

Ms Voigt noted that, unfortunately, Mr Queale from Heritage South Australia could not attend the meeting to talk to the specific questions the Council had raised at its previous meeting including implications and risk for State Heritage Areas as a result of the planning reform.

It was noted that DPTI will provide an opportunity to comment on Phase 2 and Phase 3 of the Planning and Design Code in early to mid October 2019.

Action: Mr Rolfe, Ms Taylor and Ms Ferguson agreed to analyse the document on behalf of Council when it is released.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the update on the State Heritage Areas Overlay under *Planning, Development And Infrastructure Act 2016*

6.4 South Australian Heritage Council Annual Report 2018-19

It was noted that the Council is required to prepare an annual report on its operations at the end of each financial year for the Minister to table in the Parliament of South Australia.

The Department of Premier and Cabinet (DPC) Circular *PC013 Annual Reporting Requirements* sets out the requirements for annual reporting. The South Australian Heritage Council Annual Report for 2018-19 has been prepared by Heritage South Australia using a template provided by DPC.

The Council discussed and approved its annual report for 2018-19 based on the following amendments:

- Make note that the Former Morn Hill Chaff Mill was removed from the Register due to the fact it had been destroyed in the Pinery bushfire.
- Insertion of the appropriate text in relation to the role of the Minister for Environment and Water.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the South Australian Heritage Council Annual Report 2018-19 subject to the comments provided; and
- **Note** that, subject to the amendments, the Council's Annual Report will be signed by the Chair and submitted to the Minister for Environment and Water.

6.5 Listing Objects intrinsically associated with a State Heritage Place.

As a result of questions raised at the 99th meeting of the Council, Heritage South Australia prepared a paper for Council's consideration in relation to listing objects associated with a State Heritage Place.

The Council discussed the paper provided by Heritage South Australia and noted that it would be beneficial to seek legal advice in relation to whether the definition of development applies to objects being moved from one owner's residence to another, thus requiring a development application. Alternatively the permit system under the *Heritage Places Act 1993* may apply.

It was also suggested that the paper titled 'Protecting Heritage Objects Policy' be reviewed so that it is clear when the word 'object' is used, it relates to registered objects in the Heritage Places Act rather than the generic use of the word 'object'.

Action: Mr Hanna to liaise with Mr Schulz and Ms Taylor regarding the nature of the legal question posed to the Crown Solicitors Office.

Action: DEW to review the 'Protecting Heritage Objects Policy' paper as described above.

RESOLUTION:

The South Australian Heritage Council:

- **Requested** legal advice be sought to clarify whether movement of an object requires a development application to be lodged or whether it can be managed through another method such as the permit system under the *Heritage Places Act 1993*.

6.6 Adelaide Park Lands, Squares and City Layout

It was noted that Mr Schulz and Ms Taylor departed the meeting and did not participate in the discussion of this matter.

Council noted the paper provided by Heritage South Australia that espoused the process relating to creation of a State Heritage Area and outlined why this would be beneficial in relation to the Adelaide Park Lands.

The Chairman suggested he meet with the Minister responsible for heritage to discuss progress with the nomination. It was agreed that a meeting in December 2019 with the Minister would be an appropriate time given the other priorities of the Minister and the current emphasis on planning reforms which will undoubtedly have some bearing on the approach to listing the Adelaide Park Lands.

Ms Voigt indicated there is an opportunity to align the work of Green Adelaide with the proposed Adelaide Park Lands State Heritage Area and Council agreed they would look to explore this in the future.

Council noted that there is a proposal by the Adelaide Football Club to build an administration and training facility at the Adelaide Aquatic Centre site in the Adelaide Park Lands. It was noted that this proposal would require a referral under the Environment Protection Biodiversity and Conservation Act to the Australian Government as the Adelaide Park Lands have National Heritage listing status.

The Chairman noted he is meeting with the Lord Mayor of the City of Adelaide on 16 September 2019. At this meeting the Chair will ensure the City of Adelaide is aware of the National listing referral requirements of any proposed development in the Adelaide Park Lands.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the contents of the paper and its attachments; and
- **Agreed** that the Chair will raise the progress of the Adelaide Park Lands nomination with the Minister responsible for Heritage in or after December 2019.

6.7 South Australian Heritage Council Guideline – Conflict of Interest

Mr Schulz and Ms Taylor returned to the meeting.

Council noted the amendments provided to the draft Guideline - Conflict of Interest by Ms Sonya Furey.

Council agreed that it would be appropriate for a paper to be provided to Council each meeting, detailing in writing the conflicts that have been declared.

Furthermore, it was agreed that the Executive Officer will provide the agenda ahead of time to Council members so they can have the opportunity to declare conflicts of interest prior to the papers being released. This will have the benefit of allowing the Executive Officer to remove any agenda papers that the conflicted member ought not be privy too.

Council agreed there was no need to continue with the Register of Declarations of Conflict of Interest, given that the Council reports directly to the Minister through the communique after each meeting, and that the minutes also record the declarations of conflict of interest.

The revised Guideline relating to Conflict of Interest was endorsed subject to removal of the requirement for the executive officer to maintain a separate Register and the addition of some text regarding the ability of members to advise of other members' conflict in cases where a member may have not realised they have a conflict.

It was noted that the Council's procedure relating to meetings was updated to align with the Guideline - Conflict of Interest. The changes suggested by Heritage South Australia to the Procedure: Meetings and Prescribed Urgent Matters Consideration were approved without amendment.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the Guideline – Conflict of Interest subject to the abovementioned amendments.
- **Approved** the amended Procedure – 'Meetings and Prescribed Urgent Matters Consideration'
- **Noted** that the Executive Officer will work with the Chair to make the final amendments and finalise out of session.

ITEMS FOR PROVISIONAL ENTRY IN THE REGISTER

7.1 Wallaroo Railway Turntable and Associated Footings, 109 Chatfield Terrace, Wallaroo

Dr Bird was welcomed to the meeting. Dr Bird noted that the land the Wallaroo turntable and footings of associated structures is located on is owned by the Minister for Transport and Infrastructure and managed by Department for Planning Infrastructure and Transport (DPTI), while the turntable is owned by Australian Railway Historical Society known as SteamRanger. DPTI has informed Heritage South Australia that the land is currently being prepared for subdivision and sale.

Dr Bird noted that the turntable and footings of associated structures were built in the 1920s as part of the Webb era rejuvenation of SAR and is associated with both the work of Webb and SAR. While both Webb and SAR made an influential contribution to South Australia's history, the Wallaroo turntable and footings of associated structures are one of many places that represent those associations. Of particular note are the Peterborough Roundhouse and Turntable and the Port Lincoln railway workshops (subject of a different nomination). It is these places that better represent the work of both Webb and SAR, as they were major railway hubs that supported the continued development of the State.

Dr Bird briefly summarised the assessment against each of the criteria under section 16 of the *Heritage Places Act 1993*.

Council noted that the reference to the year '1852' in the bibliography of the report should be '1952'.

Council considered the information provided by the nominator against each criteria.

Council agreed with the assessment that this place did not meet the state threshold against any of the criteria under section 16 of the *Heritage Places Act 1993* and rejected the nomination.

Dr Bird noted that SteamRanger, working in partnership with the Alexandrina Council have proposed to upgrade the railway infrastructure at Goolwa to increase railway tourism. As part of this upgrade, the partners would like to relocate the Wallaroo turntable from Wallaroo to the Goolwa Railway Station, where it would be resized to accommodate the SteamRanger fleet of locomotives. The turntable could then be used to turn the locomotives at the Station rather than requiring them to travel to the Goolwa Depot as they do now. This proposal is still being investigated.

Mr Conlon thanked Dr Bird for her report and for attending the meeting.

RESOLUTION

The South Australian Heritage Council:

- **Rejected** the nomination of Wallaroo Turntable and footings of associated structures, Chatfield Terrace, Wallaroo, Hundred of Wallaroo for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State heritage listing under section 16 of the *Heritage Places Act 1993*.

8 ITEMS FOR NOTING / DISCUSSION

8.1 Chairperson's Report

Council noted that the Chairman conducted a radio interview this morning about a State Heritage Listed property on Wellington Square, North Adelaide that is for sale and needs a guardian to care and conserve it into the future.

Mr Conlon also discussed the Heritage Tourism engagement workshops that are currently in progress.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the written report from the Chair and the additional comments.

8.2 Report from DEW

Ms Voigt noted that a report from DEW had been provided to Council members as part of member's agenda package.

Council discussed the recent examples of development proposed for existing State Heritage Places, involving substantial removal of existing fabric, such as the Adelaide Oval, Adelaide Festival Centre, Her Majesty's Theatre, Balhannah Railway Station and most recently the Granite Island Causeway. It was noted that Heritage South Australia is proposing to undertake some policy work for the consideration of the Council at a future strategic meeting, concerning balancing change whilst retaining heritage significance of these places. Council noted that it would be keen to provide advice to the Minister on trends that are occurring, without commenting on specific development proposals. Council suggested to Heritage South Australia that, as part of the policy work it does, it includes an analysis of the Schedule 10 approvals relating to demolition of heritage places in the City of Adelaide to determine whether advice provided by Heritage South Australian architects had been adopted.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the report provided by DEW.

8.3 Correspondence

Noted.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the correspondence sent and received since the 1st August 2019.

8.4 Celebrating 100 meetings of the SA Heritage Council

The Chair thanked Mr Hanna for preparing the paper on the snapshot of Council's activities since its first meeting in 2006 (included in the Council's meeting papers). Council noted the important work that has gone on before and the important work to follow.

RESOLUTION

The South Australian Heritage Council:

- **Noted** that the 12 September 2019 was the 100th meeting of the Council.

9 ANY OTHER BUSINESS

Heritage Transition Guidelines

It was noted that DPTI has released Heritage Transition Guidelines which includes a context statement provided by the Chair of the Heritage Council. It was noted that the context statement was provided as a gesture of goodwill and it was not meant to imply that the Council approves

the contents of these Guidelines without exception. Mr Conlon indicated he would be supportive of Council members providing feedback.

Update on the Heritage Grants Program Round 2

Ms McDougall noted that she has been involved in assessing grant applications for round two of the heritage funding program. Ms McDougall provided an update on the nature of the recommendations and noted that Heritage South Australia is currently preparing a briefing for the Minister's approval. It was noted that the grants program had been over subscribed by a substantial amount.

Action: Council to thank members of the Grants Assessment panel through a letter from Mr Conlon.

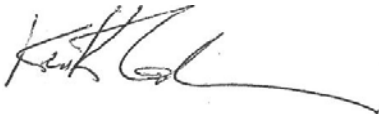
Action: Heritage South Australia to advise Council when the announcement is made by the Minister regarding successful applicants.

Consultation with SA Planning Commission

Agreed that Mr Lennon, Chair of the SA Planning Commission would be invited to attend the 31 October 2019 meeting of the Council.

CLOSE OF MEETING

Mr Conlon closed the meeting at 1:30pm and thanked all members for their attendance and contribution.



Mr Keith Conlon OAM

Date: 31 October 2019

Chair