

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 74th Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 7 September 2016 in the Conference Room, Level 7, 81-91 Waymouth Street.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.

PRESENT

South Australian Heritage Council: Chair: Mrs Judith Carr; Members: Mrs Carolyn Wigg, Mr Rob Donaldson, Mr Gavin Leydon, Prof Alison Mackinnon, Ms Sara Beazley, Mr Jason Schulz and Ms Ali Ben Kahn (Acting Member).

Apologies: Nil.

Secretariat: Mr David Hanna, Executive Officer, State Heritage Unit, Department of Environment, Water and Natural Resources (DEWNR) and Mrs Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

Guests: Mrs Anna Pope, Team Leader, State Heritage Unit, DEWNR; and Mr Ian Lewis, Science, Monitoring and Knowledge, DEWNR.

WELCOME

The Chair welcomed all present.

1. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda adopted without change.

2. REGISTER OF DECLARATIONS OF INTEREST

There were no declarations of interest to declare in relation to the items on the agenda for this meeting.

3. CONFIRMATION OF PREVIOUS MEETING MINUTES

The Council confirmed the minutes of the 24 August 2016 meeting subject to the following amendments:

- Page 1, Item 1 delete the words 'in relation to this place' and replace with 'who nominated this place'
- Page 4, 2nd paragraph delete the sentence beginning 'Ms Iris Iwanicki.....' and also the words 'In the interim' at the start of following sentence.

4. PROVISIONAL ENTRY IN THE REGISTER

4.1 FISHERMAN'S WHARF MARKET BUILDING, OFF NORTH PARADE, PORT ADELAIDE

Mrs Anna Pope was welcomed to the meeting and introduced the item. It was noted that Council had been provided with an assessment report prepared by Swanbury Penglaise Architects.

Council noted the correspondence received from Hon Susan Close MP and Mrs Sharon Holmes in support of the nomination.

It was noted that the Cargo Shed No. 1 is not within the Port Adelaide State Heritage Area, however the application for demolition has been referred to the Minister for advice given it is adjacent to the State Heritage Area.

It was noted that the No. 1 Cargo Shed is not listed as a place of local heritage significance.

Council discussed the nomination in depth and the discussion included the following:

- the value of comparing a nominated place to other like buildings that are not on the South Australian Heritage Register;
- the social element relating to the previous use and current use of the wharf;
- the merits of the building at the local context versus the state context;
- the relative significance of the building in the second half of the twentieth century;
- the No. 1 Cargo Shed is the last remaining cargo shed remaining within the inner harbour of Port Adelaide; and
- Port Adelaide's heritage importance to the community of South Australia generally and more specifically how it relates to this particular structure.

Council considered the information provided in relation to each criteria under section 16 of the *Heritage Places Act 1993*.

Based on the assessment report provided, the Council voted on the recommendation provided by DEWNR. One member abstained from voting and two members voted against the recommendation. The remaining Council members (five) were in favour of the recommendation and therefore the recommendation to reject the nomination was carried.

Council noted the remarks provided in the assessment report in relation to the collection of structures that surround No. 2 dock. Council suggested that these be further investigated regarding their State Heritage value.

Action: DEWNR to consider the collection of structures that surround No. 2 dock for their heritage value.

Action: DEWNR to draft a media release in relation to Council's decision and provide to the Deputy Chair for endorsement.

RESOLUTION:

The South Australian Heritage Council:

- **Rejected** the Fishermen's Wharf Market Building, off North Parade Port Adelaide (CT 6162/66, A201, Deposited Plan 110276) for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State heritage significance, under section 16(1) of the *Heritage Place Act 1993*.
- **Requested** that DEWNR prepare a media statement and provide to the Deputy Chair for endorsement.
- **Requested** that DEWNR consider the collection of structures that surround No. 2 dock for their heritage value.

4.2 FITZGERALD BAY STRANDED SHINGLE RIDGE, NEAR WHYALLA

Mrs Pope noted that the Council had discussed this item at their previous meeting and had asked DEWNR to revise the boundary of the proposed place on the site plan.

Council discussed the revised boundaries for this proposed place and requested that the lines representing the northern and southern boundary be aligned to a physical boundary, or, if this is not possible, coordinates be given for the boundary so that it can be discerned exactly where that boundary is physically located.

The Council agreed to provisionally enter the Fitzgerald Bay Stranded Shingle Ridge near Whyalla in the South Australian Heritage Register and to designate it as a place of geological significance subject to the above.

Action: DEWNR to revise the boundary and provide to Council out of session.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** the **Fitzgerald Bay Stranded Shingle Ridge near Whyalla** in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criterion (c) for State heritage significance under section 16 of the *Heritage Places Act 1993* (subject to the amendment of the site plan boundary).
- **Designated** the **Fitzgerald Bay Stranded Shingle Ridge near Whyalla** as a place of geological significance under section 14 (7) of the *Heritage Places Act 1993* (subject to the amendment of the site plan boundary).

5.1 LOCAL HERITAGE DISCUSSION PAPER

It was noted that the Council had received a Local Heritage Discussion Paper from the Department of Planning, Transport and Infrastructure (DPTI) for consideration and comment.

The Chair noted that its discussions would be in-camera.

Council discussed the local heritage recommendations and made the following comments:

- Agreed that a different process for local listing be examined due to the cumbersome nature of current process.
- Suggested that Local Heritage Places could be administered through the *Heritage Places Act 1993* as per the recommendation by the Expert Panel on Planning Reform. Agreed there are sound reasons for separating heritage listing and heritage management processes under different statutes.
- Noted that the Register already includes a list of Local and State listed places.
- Strongly support the retention of the South Australian Heritage Register. Local Heritage Places could be grandfathered in the South Australian Heritage Register under State Heritage legislation.
- Agreed that integrity and oversight of the South Australian Heritage Register should be retained by a specialised body such as the South Australian Heritage Council
- Support and encourage the use of criteria based on HERCON national criteria providing that the thresholds for each level between State and Local are clearly articulated.
- The notion of capping the number of heritage places is inappropriate. Each listing ought to be based on merit and whether they meet the threshold for registration and not with regard to the number of places listed.
- Support a consistent and coordinated approach between State and Local government in relation to the use of practice notes.
- Providing clear statements of significance and identifying elements of heritage value is important and heritage surveys/ assessment processes should determine these and not the Planning Commission.
- A thematic approach is supported but themes should be examined in relation to each part of our state. Interrogation of themes though should not be used as a reason for not registering a place if other buildings are already represented on the register meeting that same theme.
- Did not support the audit of existing listings against newly introduced criteria. Council is firm in its belief that if a place met the statutory criteria at the time of listing then those listings are justified.
- Council encourages DPTI to consider incentives for owners and resources for managing and conserving the heritage of South Australia.
- The Local Heritage Advisory Committee could become a subsidiary of the SA Heritage Council rather than a subsidiary of the Planning Commission.

- The Planning, Development and Infrastructure reform will bring opportunities for state heritage to be aligned. Possibly SAHC could enter a place as a local place.
- Separation of the pieces of legislation needs to be reinforced.
- Noted that State Registration is currently the only channel many people believe is available to protect a place in danger of demolition.
- Character of heritage places ought to be articulated through the *Planning, Development and Infrastructure Bill 2016*.
- Noted that a mechanism already exists for accreditation of heritage professionals through the *Heritage Places Act 1993*.
- Potential pitfalls of border line accredited professionals signing off on demolition. Once again the separation of heritage professionals under the Heritage Places Act is a good thing.
- Noted that the Heritage Minister has an important role in these reforms.
- Criteria, Guidelines, Thresholds are needed as a package to all help in this process.
- The South Australian Heritage Council's involvement in developing a thematic guideline ought to be noted in the response to DPTI. There is a thematic framework which possibly needs a review. There should be an integrated approach to themes. The Council and DEWNR need to be part of this review.
- Local Heritage DPAs should include a thorough history of the local area including themes and use this as a foundation for their decision making.
- State Heritage Area – we have an extra criteria but not referenced in the *Heritage Places Act 1993*. Worth mentioning that we do have a criteria for state heritage places. Need to mention that this should be in the *Heritage Places Act 1993*.
- A more nimble system for local heritage management is strongly supported. There are parts of the *Heritage Places Act 1993* that can also be revised such as criteria for State Heritage Areas.
- Decision making and retention of register record should be under State legislation and this could be linked through the Code – reflect through the Code rather than being a primary source of it.
- With regard the suggestion for periodical update of Heritage Places registers it was noted that Local Councils are not going to have resources to undertake this.

- There is a need for ongoing financial support for conservation of heritage places. Could have one system for funding heritage on merit. Noted there are several successful models around the world.
- Looking to place heritage on renewed foundations – reinforce 8.8 of State Reform.
- Simplifying the Development Application process by removing red tape is supported but in no way should it compromise the integrity of the states heritage.
- Agreed that adaptive reuse ought to be promoted as an alternative to demolition. Heritage Impact Statements would be a useful tool to enable developers to consider social, cultural and environmental matters pertaining to a heritage place (and not purely economics).

Action: DEWNR to organise a meeting between the Chair and Minister to discuss the Council's submission.

Action: Executive Officer to provide a copy of Council's response to the Expert Panel to all members to ensure these issues have been appropriately considered in this matter.

RESOLUTION:

The South Australian Heritage Council:

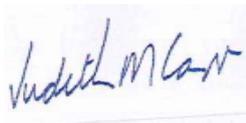
- **Provided** feedback on the Local Heritage Discussion paper.
- **Requested** a meeting be organised between Chair and Minister to discuss this matter.
- **Noted** that DEWNR would draft a response based on the discussion today for review by Council.

6. ANY OTHER BUSINESS

Nil.

CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 11:30am.



Mrs Judith Carr

Date: 20 October 2016

Chair