

# SOUTH AUSTRALIAN HERITAGE COUNCIL

## MINUTES

The 70<sup>th</sup> Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 16 March 2016 in the Coorong Room, Level 2, 1 Richmond Road, Keswick.

### Statement of Acknowledgement

*We acknowledge this land that we meet on today is the traditional lands for Kurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.*

### PRESENT

**South Australian Heritage Council:** Chair: Mrs Judith Carr; Deputy Chair: Ms Carolyn Wigg; Members: Mr Rob Donaldson, Prof Alison Mackinnon, Mr Michael Queale, Ms Sara Beazley and Mr Jason Schulz.

Apologies: Mr Gavin Leydon.

**Secretariat:** Mr David Hanna, Executive Officer, State Heritage Unit, DEWNR and Ms Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

### Guests:

Mrs Anna Pope, State Heritage Unit, DEWNR; Mrs Margaret Heathcote, State Heritage Unit, DEWNR.

### WELCOME

The Chair welcomed all present.

### 1. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

The agenda was adopted with the addition of 'Heritage and Tourism Workshop' to Any Other Business.

Mr Schulz declared a conflict of interest for Item 6.2 'Mt Breckan' as his company has provided advice in relation to this property.

Mrs Wigg indicated a potential future conflict in relation to the heritage assessment of the Adelaide Park Lands as she has been appointed to the Adelaide Park Lands Authority.

### 2. CONFIRMATION OF PREVIOUS MEETING MINUTES

#### Motion to confirm minutes of 17 February 2016 meeting

The minutes of the 17 February 2016 meeting of the Council were confirmed as a true and correct record subject to some minor amendments as follows:

- Page 3, 2<sup>nd</sup> line delete the word 'design' so it reads 'consistency in architectural quality and design.'
- Page 6, 3<sup>rd</sup> line from bottom – change 'by in large' to 'by and large'.

Minutes accepted as a true and correct record subject to the amendments in the hard copy.

### 3. ACTION ITEMS

Ms Voigt gave an overview of the action items list. Council members noted the status of the action items list.

### 4. PROVISIONAL ENTRY IN THE REGISTER

#### 4.1 ANGAS RECREATION PARK, ANGASTON

Mrs Pope was welcomed to the meeting.

Mrs Pope noted that Mr Simon Carter of the State Heritage Unit conducted the assessment of this place. The State Heritage Unit has recommended the place be rejected.

It was noted that this place is already locally heritage listed, however that does not prevent it being assessed against the criteria for State Heritage listing and then considered by the Council.

Council reviewed the assessment report and indicated that the discussion of some of the criteria could have been improved by stating how and why the report arrived at the conclusion that it did.

It was agreed that the report should review its assessment of criterion a) and g) and provide further explanation whether the place does or does not meet the threshold to be considered for provisional entry.

Where a comparison is used between Angas Park and other sites, the comparison needs to be accompanied by an explanation for the decision as to why it is considered to meet or not meet the threshold for entry in the Register.

Council asked DEWNR to revisit the assessment report in the above context.

#### RECOMMENDATIONS:

The South Australian Heritage Council:

- **Requested** that DEWNR revisit the assessment report and provide it to the Council's 25 May 2016 meeting for consideration.

### 5. CONFIRMATION IN THE REGISTER

#### 5.1 PRINCE ALFRED COPPER MINE PRECINCT, VIA CRADDOCK

Mrs Anna Pope noted that two written submissions were received during the period of public consultation from Dr David Miller and Dr Amanda Carter. Both were in favour of the proposed confirmation in the South Australian Heritage Register.

It was noted that Dr Amanda Carter had originally intended to provide an oral representation at the meeting but had put in her apologies due to being required to attend another matter at the same time.

The Prince Alfred Copper Mine Precinct was recommended to the Council for confirmation as it satisfies criteria a), b) and c); and it was recommended for designation as a place of archaeological significance.

Mrs Pope indicated that the second reading speech for the 1993 Heritage Places legislation indicates that the provisions for designation were intended to be used for a small number of 'scientifically valuable and fragile sites'. The State Heritage Unit had contacted the authors of the Heritage Assessment Report to ascertain whether they believed the Prince Alfred Copper Mine Precinct would qualify as a site worthy of designation based on this intention for designation. The authors indicated

they believed it was and their full response was provided to Council members in their agenda package.

The Council agreed to confirm the Prince Alfred Copper Mine Precinct as it satisfies criteria a), b) and c).

The Council agreed to confirm the designation for the Prince Alfred Copper Mine Precinct.

In consideration of the Summary of State Heritage Place, Council members asked that a legend be provided on the Site Plan on page 3.

## RECOMMENDATIONS:

The South Australian Heritage Council:

- **Confirmed** the the Prince Alfred Copper Mine Precinct, off Prince Alfred Road, via Craddock (CR 5769/172, Section 1011, Hundred 8353000), as described in the Summary of State Heritage Place, in the South Australian Heritage Register as a State Heritage Place pursuant to section 18(4) of the *Heritage Places Act 1993*, as it satisfies the following criteria:
  - (a) *it demonstrates important aspects of the evolution or pattern of the State's history;*
  - (b) *it has rare, uncommon or endangered qualities that are of cultural significance,*
  - (c) *it may yield information that will contribute to an understanding of the State's history, including its natural history;*
- **Confirmed** the designation of the Prince Alfred Copper Mine Precinct, off Prince Alfred Road, via Craddock (CR 5769/172, Section 1011, Hundred 8353000), as a place of archaeological significance, pursuant to section 14(7)(b) of the Heritage Places Act 1993.
- **Approved** the proposed 'Summary of State Heritage Place' for the the Prince Alfred Copper Mine Precinct, including the statement of heritage significance, discussion of the relevant criteria and site plan (subject to the addition of a legend to the site plan).

## 5.2 MURRAY BRIDGE TRANSPORT PRECINCT, MURRAY BRIDGE

Mrs Anna Pope noted that six written submissions were received during the period of public consultation.

It was noted that the Ngarrindjeri Regional Authority was notified of the provisional entry and given three months in which to provide comment. No comment was received.

It was noted that Mr Colin Ahrens of the Australian Rail Track Corporation had indicated in his written submission he wanted to make an oral representation however he had contacted the State Heritage Unit recently and advised he was no longer able to attend.

The Council discussed the written submissions and determined to confirm the entry of the Murray Bridge Transport Precinct as a State Heritage Place in the South Australian Heritage Register against criterion (a), (b) and (c).

Council agreed to confirm the statement of Archaeological Designation for the Murray Bridge Transport Precinct.

As a result of the written submissions, the State Heritage Unit recommended to Council that it add a sentence into the statement of heritage significance about the panoramic views of the river-facing cottages, round house and bridges from the northern-most riverbank. Council determined not to add this sentence as the matter was mentioned in the commentary on the listing.

Council discussed the Summary of State Heritage Place and requested the following amendments.

- Move the Statement of Archaeological Designation after the text on Relevant Criteria so that the information pertaining to section 16 of the Heritage Places Act 1993 is together.

- Add legislative reference to the Statement of Archaeological Designation.
- Include a legend in the Site Plan on page 4.
- On the Detail Plan rename reference to # 19 in the legend as 'Former Timber South Australian Institute.'
- Under the 'Components' heading on page 6, it was requested that existing State Heritage Places be listed separately to the components being listed as part of this listing.
- Remove #18, 19 and 28 from the list of components on page 7.

Council agreed that the Summary for provisional items using older templates can incorporate the changes that were made by Council at the February 2016 meeting.

#### RECOMMENDATIONS:

The South Australian Heritage Council:

- **Confirmed** the *Murray Bridge Historic Transport Hub, Bordered by: Wharf Road, East Terrace, Bridge Street, Railway Terrace, Mannum Road, Hume Reserve Road and the Riverbank and includes the Murray Bridge and River Murray Rail Bridge, MURRAY BRIDGE, 5253 (CR5684/861 F5000 A2, CT5222/299 D33894 A1, CT5222/300 D33894 A2, CT5222/301 D33894 A3, CT5844/386 D33894 A4, CR6105/16 D33894 A8, CR6105/16 D33894 A9, CT5930/431 D48596 Q2, CT5930/431 D48596 Q3, CT5875/108 D48596 Q5, CT5875/108 D48596 Q6, CT6040/94 D60359 A50, CT6040/95 D60359 A51, CT6040/94 D60359 A52, CT6040/94 D60359 A53, CT6040/95 D60359 A54, CT6040/95 D60359 A55, CT6013/733 D73114 A11, CT5419/291 D29008 A500, CT5931/785 D29008 A502, CT6035/705 D78436 A104, CT5978/217 H750200 S56, CT5978/217 H750200 S56, CT6035/705 H750200 S405, CT6012/933 H750200 S557, CR6105/14 H750200 S582, CR5750/65 H750200 S700, CR6105/15 H750200 S709, CR5754/295 H170700 S1002, CR5754/295 H170700 S1003, CT5799/805 F167553 A738, CT6121/286 F5788 A1, Part Bridge Street Road Reserve within boundary, Part East Terrace Road Reserve within boundary, Hundred of Mobilong)* as described in the Summary of State Heritage Place, in the South Australian Heritage Register as a State Heritage Place pursuant to section 18(4)&(5) of the *Heritage Places Act 1993* as it satisfies criteria (a), (b) & (c), under section 16(1) of the Act:
  - it demonstrates important aspects of the evolution of the State's history; or*
  - it has rare, uncommon or endangered qualities that are of cultural significance*
  - it may yield information that will contribute to an understanding of the State's history, including its natural history*
- **Confirmed** the Designation of the *Murray Bridge Transport Precinct* as a Place of Archaeological significance pursuant to section 14(7)(b) of the *Heritage Places Act 1993*.
- **Approved** the 'Summary of State Heritage Place' for the *Murray Bridge Transport Precinct*, including the statement of heritage significance, discussion of relevant criteria and site plan (subject to the amendments described above).

### 5.3 BURRA JINKER [OBJECT], ASSOCIATED WITH THE BURRA MINES HISTORIC SITE

Mrs Anna Pope provided an overview of this item. Mrs Pope noted that only an owner of an Object is permitted to make submissions to the Council under the *Heritage Places Act 1993*. The Burra Jinker is currently under the custodianship of the Regional Council of Goyder which was notified of its provisional listing. John Brak, Chief Executive Officer of the Regional Council of Goyder indicated his support for entering the Burra Jinker in the Register.

The Council considered and determined to confirm the Burra Jinker as an object associated with State Heritage Place 10970.

The Council reviewed the Summary of State Heritage Object and approved it subject to swapping the 'Statement of Significance' for the Object with the 'Statement of Significance' for the Place so that the information relating to the Object came first.

#### **RECOMMENDATIONS:**

The South Australian Heritage Council:

- **Confirmed** the Burra Jinker, Market Street, Burra (CT 5562/624 DP24484 A101&102), as an object associated with a State Heritage Place (SHP 10970), pursuant to section 14(2)(b) of the *Heritage Places Act 1993*.
- **Approved** the updated 'Summary of State Heritage Object' for the Burra Jinker subject to the amendment described above.
- Update the Summary of State Heritage Object pro forma as above.

## **6 ITEMS FOR DECISION**

### **6.1 DOUGLAS PARK FARM, 47 BURTON ROAD, SALISBURY – REPORT FROM DR BELL**

Mrs Elizabeth Johnson (owner) attended the Council meeting to listen to the Council's discussion about this matter.

It was noted that Mrs Johnson had commissioned Dr Peter Bell to prepare a heritage assessment report for her property at 47 Burton Road, Salisbury. The Council noted the report provided by Dr Bell and that the report is a reassessment and not purely a contest of the original registration.

The Council had previously sought legal advice in relation to this provision of the Act and the extent of power that it gives Council in relation to Places that were entered on the South Australian Heritage Register under previous heritage legislation. This applies to Douglas Park Farm.

The Council has been advised that a listing "is no longer justified" only where information has come to light since listing, or some event has taken place since listing, that makes the entry "no longer justified".

The Council determined that the report from Dr Peter Bell did not provide grounds for the Council to revisit the assessment as it did not establish that the factual basis of the listing was incorrect.

The Council resolved there were no grounds for removal of State Heritage Place No. 14512 from the Register.

#### **RECOMMENDATIONS:**

The South Australian Heritage Council:

- **Noted** the report by Dr Peter Bell, commissioned by the owner Mrs Johnson, in relation to the heritage significance of Douglas Park Farm, 47 Burton Road, Salisbury.
- **Resolved** not to remove Douglas Park Farm, 47 Burton Road, Salisbury (SHP No. 14512) from the South Australian Heritage Register.
- **Agreed** that the Chair will write to the owner to advise of the Council's decision.

### **6.2 MT BRECKAN HERITAGE AGREEMENT**

Mrs Margaret Heathcote, State Heritage Unit was welcomed to the meeting.

It was noted that a Heritage Agreement was made between the Minister and Barony Holdings Pty Ltd on 4 August 2014. Barony Holdings has since sold the land to developer Sadelco Pty Ltd subject to the provisions of the Heritage Agreement.

Mrs Heathcote indicated that Mr Robert Moore of Sadelco Pty Ltd (the owner) has written to Mr Peter Wells, State Heritage Unit (Minister's delegate) to advise that he has met his obligations under Paragraph 14 of the Heritage Agreement.

It was noted that the State Heritage Unit is now satisfied that the works have been substantially commenced as per Paragraph 17 of the Heritage Agreement.

Mrs Heathcote explained that the owner will be granted a further two years extension to complete the works covered by the Development Consents.

The State Heritage Unit asked for the Council's approval to begin drafting a new heritage agreement (through the Crown Solicitor's Office) now that the owner has substantially commenced the conservation works required of him by the current agreement.

## **RECOMMENDATIONS:**

The South Australian Heritage Council:

- **Noted** that the State Heritage Unit has verified that the owner of Mt Breckan has complied with the requirements for 'substantial commencement' of conservation works covered by the Heritage Agreement.
- **Noted** that the owner has requested to revoke by further Agreement, the Heritage Agreement.
- **Agreed** that the State Heritage Unit consult with the Crown Solicitor's Office in preparation of the new draft Heritage Agreement under section 32 of the *Heritage Places Act 1993*.
- **Agreed** that the Chairperson of the Council (on behalf of the Council) will write to the Minister's delegate and confirm that the new draft Heritage Agreement (once completed) conforms to the intent of the original Heritage Agreement.

## **7 REPORT FROM CHAIRPERSON**

It was agreed that future meeting agendas would be amended to include ten minutes at start of meetings for Council to discuss matters arising.

Action: Mr Hanna to amend the agenda accordingly.

## **8 REPORT FROM DEWNR**

### **8.1 STATUS OF NOMINATIONS AND PROVISIONAL ENTRIES**

Council noted the status of nominations and provisional entries.

## **9 ITEMS FOR NOTING**

### **9.1 CORRESPONDENCE**

Council noted the incoming and outgoing correspondence.

### **9.2 REPORTS ON DECISIONS MADE UNDER DELEGATION**

Council noted the report on decisions made under delegation.

## **ANY OTHER BUSINESS**

### Heritage Tourism workshop

Ms Voigt circulated a draft agenda for the Heritage Tourism Workshop to be held on 20 April 2016.

The Chair of the Council agreed to welcome attendees to the workshop. Ms Voigt will include this item on the agenda.

Ms Voigt asked for feedback from Council members on the speakers / topics proposed for the workshop. The Council provided the following comments:

- noted that the Adelaide Review has an article on the Adelaide City Council tourism plan;
- a speaker to discuss the tourism potential for geological or paleontological sites was suggested;
- suggested that participants be provided with a prompt / feedback sheet; and
- noted that the State Heritage Unit is seeking to have the Heritage Tourism Discussion paper placed on the government's Your Say website.

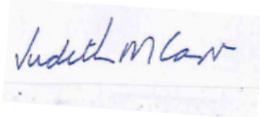
#### Report to Minister on Heritage Trends

It was noted that the draft report is close to being finalised. Council requested that the State Heritage Unit review the 'shortcomings' section and check to ensure there is some comment made relating to the matter of changes to planning policy which seem to be compromising heritage values to enable major developments.

Action: Mr Hanna to include a section in the Report to Minister.

#### **CLOSE OF MEETING**

The Chair thanked all in attendance and closed the meeting at 12:05pm.



**Mrs Judith Carr**  
**Chair**

**Date:** 25 May 2016